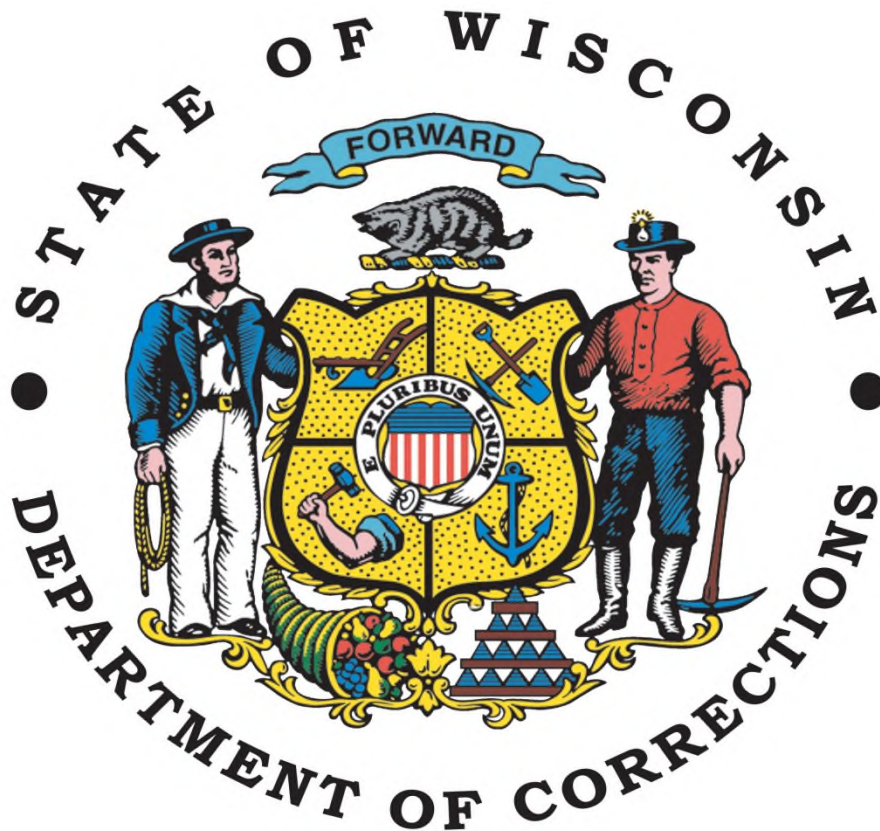


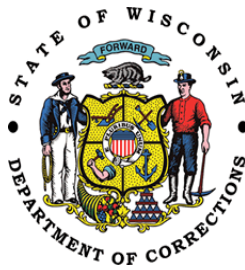
Wisconsin Department of Corrections Office of the Secretary



Office of Detention Facilities 2021 Annual Report

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State of Wisconsin Department of Corrections Office of Detention Facilities

The Department of Corrections' Office of Detention Facilities (ODF) has statutory authority, in accordance with Wisconsin Statute §301.37, for the regulation and oversight of local detention facilities including county jails, houses of correction, secure juvenile detention centers, secured residential care centers for children and youth, Huber facilities and municipal lockups. Through administrative code, the Department establishes reasonable standards for the design, construction, repair, maintenance, operation and management of these facilities. Regionally located ODF Detention Facilities Specialists conduct annual inspections of each facility, provide technical assistance to local jurisdictions, training to staff, and coordinate a variety of efforts to assist sheriffs, jail administrators, superintendents, police chiefs and other local officials in the operation and management of their facilities.

ODF works to message nationally recognized correctional best practices and applicable state and federal statutes that are designed to mitigate risk and reduce liability in detention settings. Managing and operating safe, secure, and humane facilities promotes safer Wisconsin communities and improves successful offender reentry.

On the next page, you will find the names of the ODF team members, their respective geographical areas of responsibility and contact information. We strive to be accessible and responsive, and are eager to assist our local partners in any way that we can.

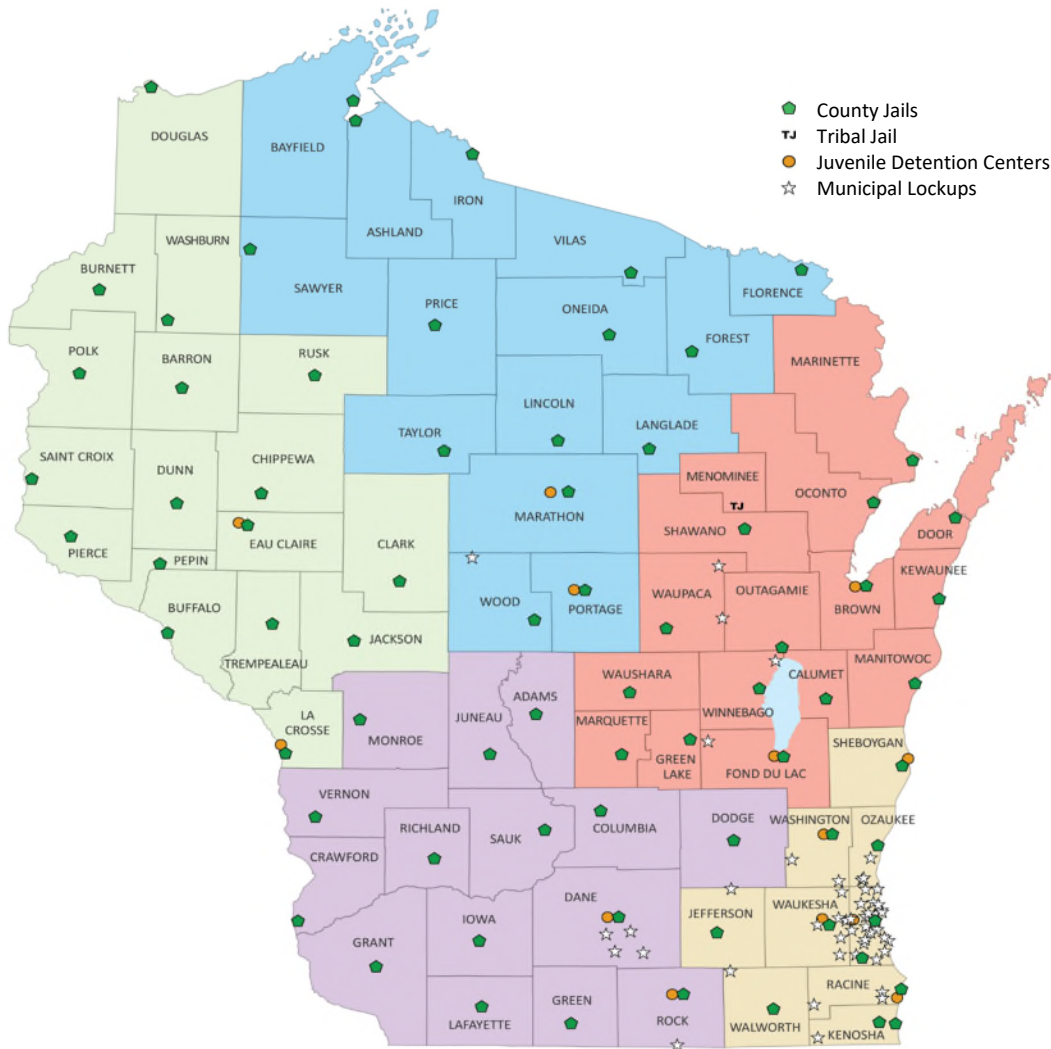
Sincerely,

Greg Bucholtz
Director, Office of Detention Facilities

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Authority and History of the Office of Detention Facilities

The Department of Corrections (DOC) is charged with establishing standards and regulations for the design, construction, repair and maintenance of local places of detention and inspecting them with respect to their methods of treatment, management, safety, security, sanitation, adequacy and fitness. This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff, persons in custody, and juveniles in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

Applicable Administrative Rules and State Statutes

DOC 346 – Secure Detention for Juveniles	WI State Statute 301.03 (5)
DOC 347 – Secured Residential Care Centers for Children and Youth	WI State Statute 301.36
DOC 348 – Huber Facilities	WI State Statute 301.37
DOC 349 – Municipal Lockup Facilities	WI State Statute 302
DOC 350 – Jails	

The History of Jail Inspection in Wisconsin

1871	Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform.
1872	The first state official to inspect jails was a secretary of the State Board of Charities and Reform.
1910	The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads.
1913	The Legislature provided for the appointment of two jail inspectors charged with the responsibility of “visiting” every jail and lockup at least once per year.
1925	Regular jail inspections had been discontinued.
1940	One full-time inspector was appointed to cover the entire state.
1958	The Division of Corrections provided for two full-time detention supervisors.
1975	The Division of Corrections provided for five full-time detention supervisors assigned to various Probation and Parole regional offices.
1989	The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration.
1996	The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization.

Functions of the Office of Detention Facilities

Inspections

The Office of Detention Facilities (ODF) is responsible for the annual inspection of locally operated places of detention as defined in WI State Statute 301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include the following:

- 75 county jails
- 1 house of correction
- 1 tribal jail
- 51 municipal lockups
- 3 Huber facilities
- 12 secure juvenile detention facilities
- Court holding areas

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects. ODF Specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's offices, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctional best practices.

Incident Reviews

The Office of Detention Facilities reviews the circumstances of reportable events that occur in county jails, municipal lockups, houses of correction, secure juvenile detention facilities, unlocked Huber centers, and all other facilities as ordered. These events include the death of a person in custody, a suicide attempt resulting in hospitalization or provision of medical treatment for a life-threatening injury, a person in custody or staff hospitalization due to an injury caused by assault or use of force, an escape/escape attempt from secure custody, and significant damage to the facility affecting the safety or security of the facility. The purpose of the review is to examine the incident as it relates to the ongoing evaluation of detention facility operations.

Correspondence

The Office of Detention Facilities receives and responds to inquiries and communications from persons in custody and their families, the Governor's Office, legislators, media representatives, other public officials, and community members.

Regional Meetings

To promote information sharing and networking among local jurisdictions and the DOC, Detention Facilities Specialists coordinate regional meetings with various detention staff throughout the year. These meetings may include sheriffs, jail personnel (administrators, corrections staff, medical/mental health professionals, chaplains, and program coordinators), secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of Justice Training and Standards Bureau, the Department of Children and Families, and the Department of Health Services. Regional meetings are an excellent means of disseminating information, providing technical assistance, and discussing issues of mutual concern.

Public Meetings

The Detention Facilities Specialists regularly attend public meetings of county boards, county board subcommittees, criminal justice coordinating councils, design development and construction committees, and various community groups when invited. Meetings often focus on the planning and construction of new facilities, as well as other detention issues. Topics may include statute and administrative rule interpretations as well as correctional best practices from national organizations such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and safe and sound correctional practices, operations and management. The Office of Detention Facilities staff provide a variety of training opportunities throughout the year to detention facility staff. ODF staff develop, deliver and coordinate training opportunities through conferences, specialized programs, and state required officer training programs. ODF staff are involved with the annual planning of the Wisconsin Jail Association Conference, Jail Administrators Conference, and Juvenile Superintendents Conference.

Data Collection and Review

The Office of Detention Facilities also functions as a data repository for a variety of information provided by each county on a monthly and annual basis. Annually, ODF collects county admissions (adult and juvenile) for the previous calendar year, as well as cases referred to mental health as required under §302.383, Wis. Stats. Monthly data is collected and compiled for each county's average daily population that includes the facility's capacity, head count and percentage of capacity, Huber capacity and count, the number of persons being housed for other facilities and in other facilities, gender, and the number of persons on electronic monitoring. Data is also maintained for all in-custody deaths. Additionally, ODF has been responsible for compiling monthly data on the number of persons awaiting transfer to prison from each of the county jails during the ongoing health pandemic.

It should be noted that, similar to the population declines experienced in 2020, the impact of COVID-19 on county populations continued this past year. However, as the following tables and charts denote, increases in admissions and average populations were experienced across the state, yet significantly below pre-pandemic levels.

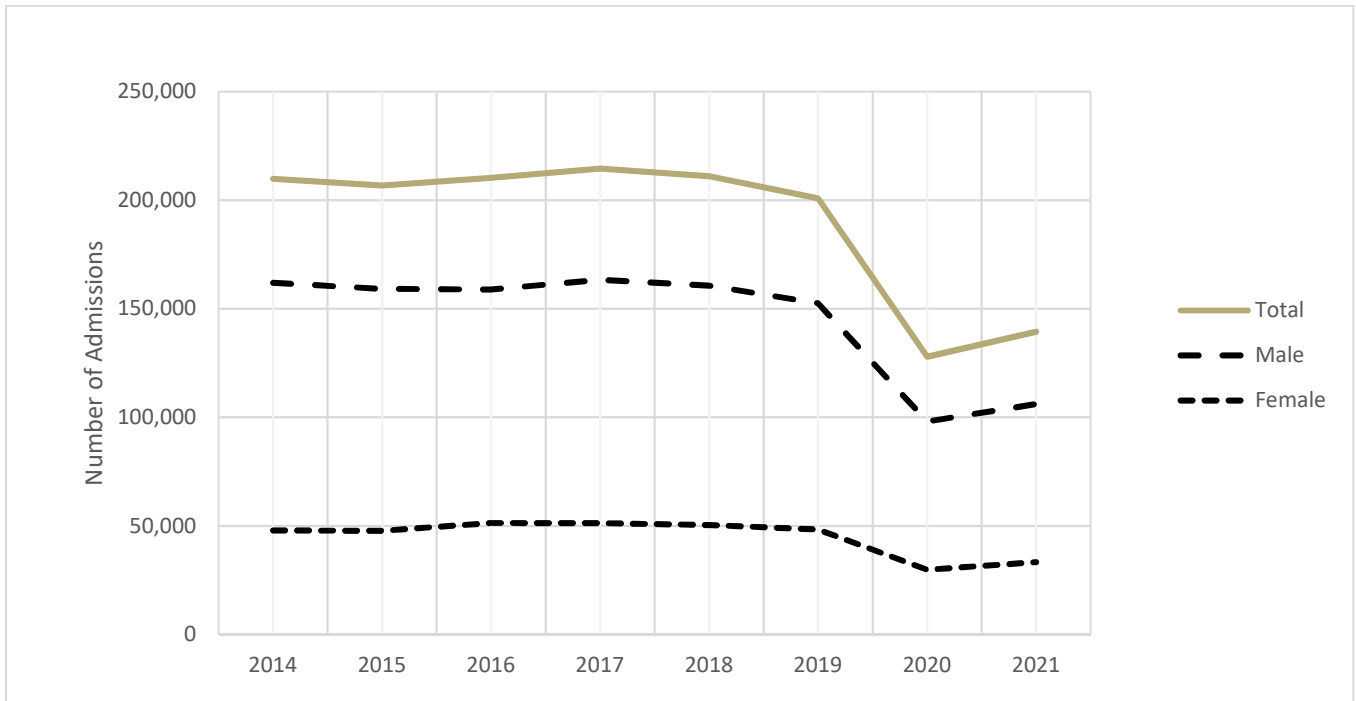
Wisconsin County Jail Admissions (2014-2021)

County	Year								% Change 2020- 2021
	2014	2015	2016	2017	2018	2019	2020	2021	
Adams	962	1,120	1,157	1,090	980	1,080	891	528	-40.7%
Ashland	1,102	1,069	1,145	1,184	1,081	952	498	534	7.2%
Barron	2,193	2,460	2,351	2,349	2,135	1,877	945	974	3.1%
Bayfield	682	726	806	734	723	636	396	437	10.4%
Brown	9,569	10,001	9,678	9,389	9,129	9,007	6,291	7,001	11.3%
Buffalo	379	491	493	490	483	459	260	301	15.8%
Burnett	1,118	1,020	1,109	1,197	1,170	1,201	566	788	39.2%
Calumet	1,043	992	1,107	1,181	1,185	1,227	850	898	5.6%
Chippewa	2,988	2,851	2,966	3,346	3,196	1,655	1,828	2,132	16.6%
Clark	865	929	1,085	1,054	1,071	756	452	530	17.3%
Columbia	3,148	2,957	3,014	3,080	3,027	3,099	2,315	2,692	16.3%
Crawford	451	435	491	661	648	568	312	389	24.7%
Dane	13,805	12,575	12,717	12,803	12,365	13,188	8,756	9,784	11.7%
Dodge	4,944	4,286	4,362	4,535	3,977	3,877	2,934	2,960	0.9%
Door	933	899	934	939	877	889	590	654	10.8%
Douglas	3,118	3,215	2,829	2,723	2,547	2,670	1,435	1,377	-4.0%
Dunn	1,994	2,154	2,114	2,221	2,077	2,011	997	834	-16.3%
Eau Claire	4,502	4,764	4,830	4,913	4,973	4,883	2,607	2,665	2.2%
Florence	190	154	154	141	225	141	104	125	20.2%
Fond du Lac	3,294	3,286	3,313	3,433	3,277	3,317	2,420	2,784	15.0%
Forest	870	883	1,019	891	889	895	729	746	2.3%
Grant	1,363	1,171	1,224	1,352	1,215	1,242	661	879	33.0%
Green	745	663	625	638	658	652	457	514	12.5%
Green Lake	871	834	970	1,591	1,632	1,426	1,040	550	-47.1%
Iowa	825	940	1,029	1,106	1,047	919	551	710	28.9%
Iron	103	257	331	328	251	265	162	318	96.3%
Jackson	1,310	1,326	1,370	1,417	1,416	1,245	732	712	-2.7%
Jefferson	1,896	2,557	2,724	2,834	2,780	2,851	1,757	2,494	41.9%
Juneau	1,233	1,280	1,305	1,469	1,605	1,407	1,315	1,478	12.4%
Kenosha	8,610	7,926	7,994	8,290	7,863	7,691	4,485	4,714	5.1%
Kewaunee	584	573	557	528	510	516	416	460	10.6%
La Crosse	5,262	5,401	5,562	5,700	5,625	5,072	2,547	2,596	1.9%
Lafayette	465	442	266	358	475	499	294	416	41.5%
Langlade	1,167	1,143	1,190	1,336	1,273	1,247	523	583	11.5%
Lincoln	1,459	1,538	1,685	1,555	1,479	1,407	689	915	32.8%
Manitowoc	2,885	2,912	2,946	3,163	3,026	3,125	1,718	2,014	17.2%
Marathon	5,046	4,993	5,238	5,325	5,209	4,523	2,099	2,241	6.8%

County	Year								% Change 2020- 2021
	2014	2015	2016	2017	2018	2019	2020	2021	
Marinette	1,687	1,947	2,000	1,780	1,687	1,585	1,560	1,700	9.0%
Marquette	621	628	827	802	847	764	728	844	15.9%
Menominee Tribal	1,108								
Milwaukee	32,085	31,690	31,709	32,973	33,065	31,658	17,716	16,430	-7.3%
Monroe	2,343	2,480	2,651	2,991	2,856	2,473	1,618	1,820	12.5%
Oconto	1,452	1,436	1,571	1,755	1,822	1,704	1,268	1,497	18.1%
Oneida	2,095	1,937	2,468	2,340	2,451	2,103	1,252	1,372	9.6%
Outagamie	6,050	5,909	5,991	6,418	6,058	5,971	3,921	4,567	16.5%
Ozaukee	2,439	2,621	2,794	2,945	3,100	2,835	1,634	2,164	32.4%
Pepin	342	318	337	337	235	231	112	155	38.4%
Pierce	1,061	1,133	1,200	1,285	1,200	1,049	611	847	38.6%
Polk	1,573	1,412	1,377	1,504	1,505	1,434	1,159	1,326	14.4%
Portage	1,791	1,726	1,799	1,851	1,782	1,556	952	1,298	36.3%
Price	431	377	261	561	454	497	416	327	-21.4%
Racine	9,047	9,090	8,705	8,141	9,153	9,190	5,694	6,372	11.9%
Richland	574	679	638	652	692	595	405	598	47.7%
Rock	5,968	5,894	5,580	5,740	5,704	5,503	2,739	3,505	28.0%
Rusk	709	1,136	849	808	762	503	426	642	50.7%
Sauk	3,222	2,942	2,858	3,039	3,092	2,922	2,194	2,879	31.2%
Sawyer	1,355	1,453	1,496	1,614	1,676	1,232	1,115	1,571	40.9%
Shawano	2,356	2,208	2,532	2,450	2,496	2,413	2,109	2,011	-4.6%
Sheboygan	3,742	3,424	3,335	3,411	3,466	3,514	2,277	2,367	4.0%
St. Croix	2,860	3,034	2,904	3,196	3,087	3,047	2,491	2,416	-3.0%
Taylor	700	766	877	744	684	615	470	492	4.7%
Trempealeau	912	894	944	959	1,055	978	652	760	16.6%
Vernon	713	782	1,008	993	932	1,047	439	537	22.3%
Vilas	1,606	1,443	1,376	1,558	1,447	1,476	941	1,072	13.9%
Walworth	3,182	3,332	3,366	3,763	3,520	3,470	2,474	2,855	15.4%
Washburn	711	764	869	878	716	641	462	484	4.8%
Washington	4,213	4,188	4,240	4,514	4,250	4,219	2,976	3,340	12.2%
Waukesha	8,834	8,191	8,294	6,355	6,692	5,898	3,954	4,791	21.2%
Waupaca	2,321	2,151	2,252	2,217	2,200	2,024	1,290	1,816	40.8%
Waushara	1,201	1,127	1,266	1,366	1,321	1,105	805	914	13.5%
Winnebago	5,714	5,515	5,982	6,394	6,050	5,188	3,909	3,037	-22.3%
Wood	2,872	2,945	3,224	2,851	2,855	2,959	1,520	1,864	22.6%
TOTAL	209,864	206,795	210,270	214,529	211,011	200,874	127,971	139,397	8.9%

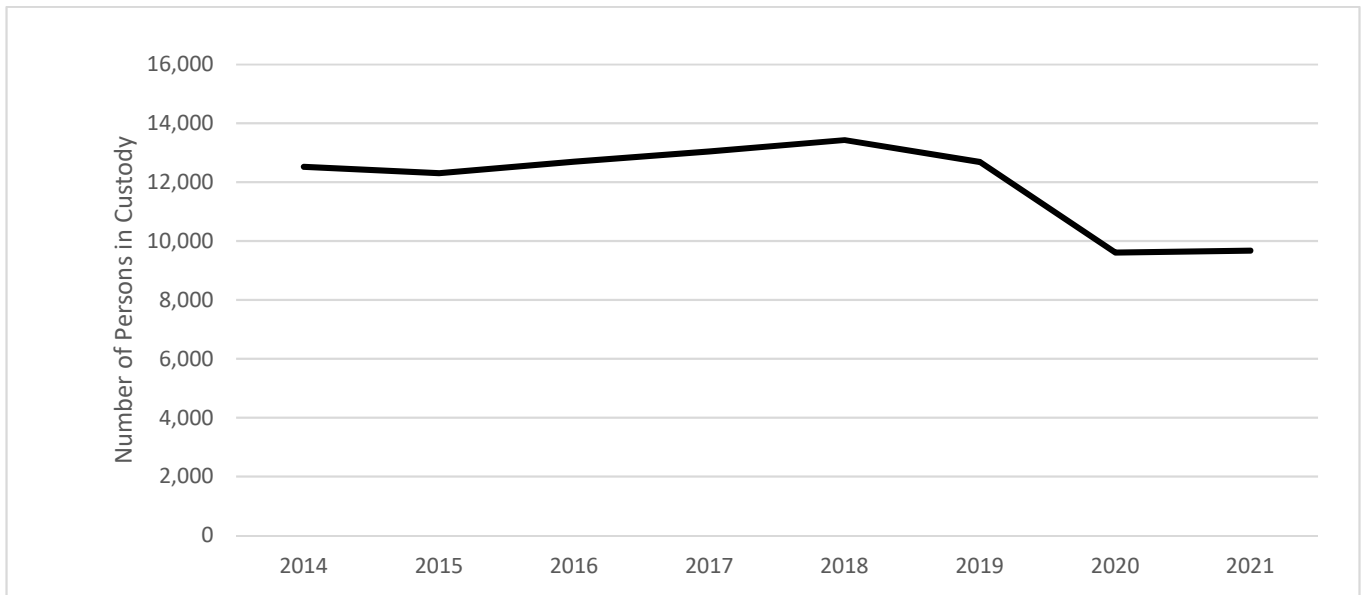
Note: 2017 bookings for Milwaukee County do not include bookings by the House of Correction between 12/10/17-12/31/17.

Wisconsin County Jail Admissions by Gender (2014-2021)



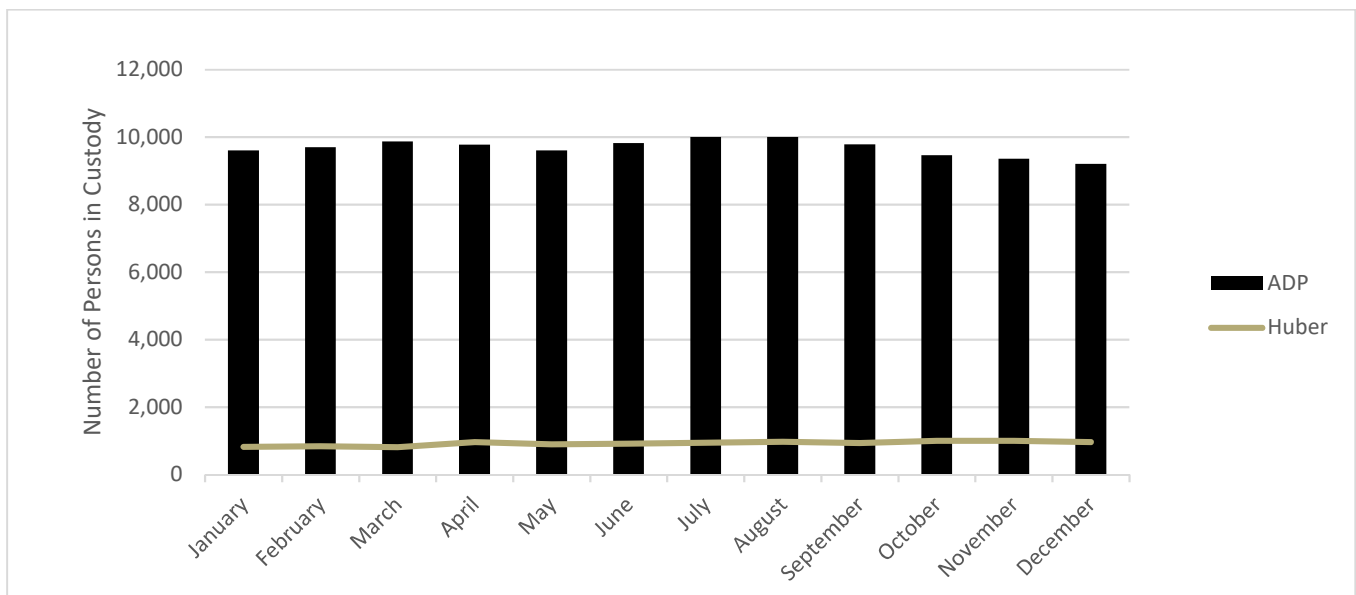
Total admissions (bookings) are reported to ODF annually by each county jail. 2021 admissions consisted of 106,087 male, 33,287 female, and 23 non-gendered admissions for a total of 139,397.

Wisconsin County Jail Average Daily Populations by Year (ADP) (2014-2021)



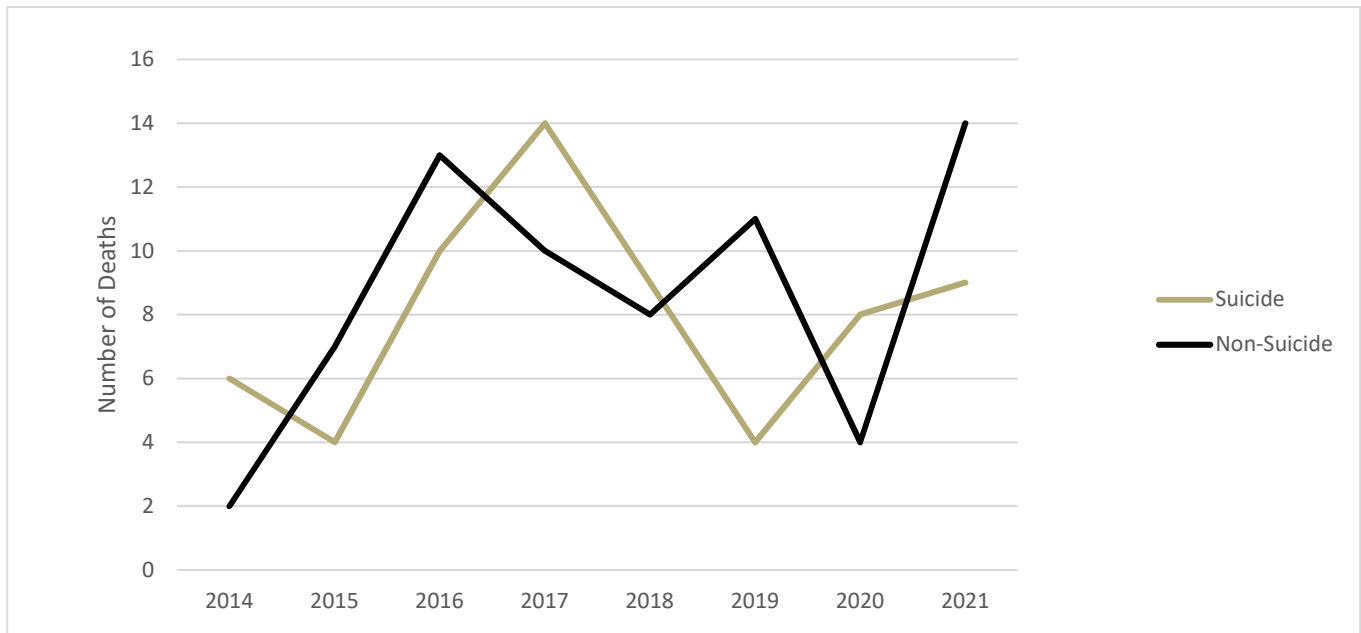
The ADP in Wisconsin's county jails increased by 7.2% between 2014 and 2018 from 12,528 to 13,434. From 2018 to 2019, it decreased 5.6% to 12,684. The 2020 ADP was significantly lower at 9,612 and the 2021 ADP was 9,682. In 2021, Wisconsin county jails reported that 88% of their population was male and 12% female.

Wisconsin County Jail ADP and Huber Counts by Month (2021)



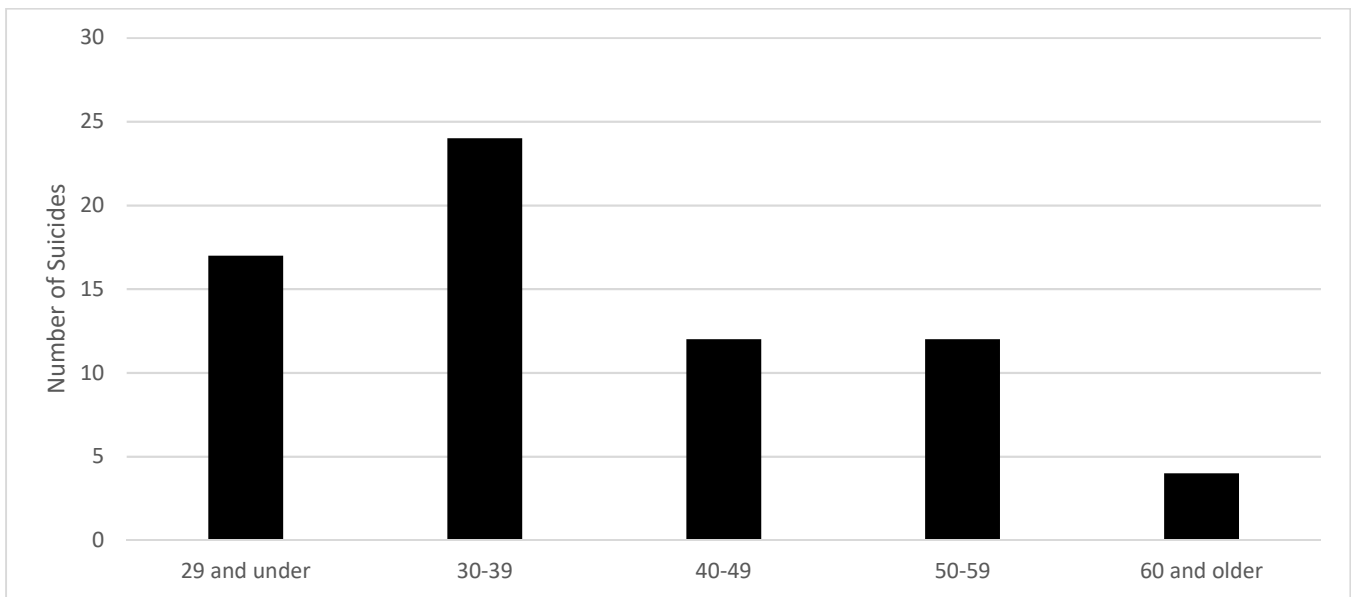
The Huber count is reported for the 15th of each month and is a snapshot of the monthly Huber population. Huber counts are included in the jail population total. The annual average Huber monthly count was 920.

In Custody Deaths in Wisconsin Local Detention Facilities by Year (2014-2021)



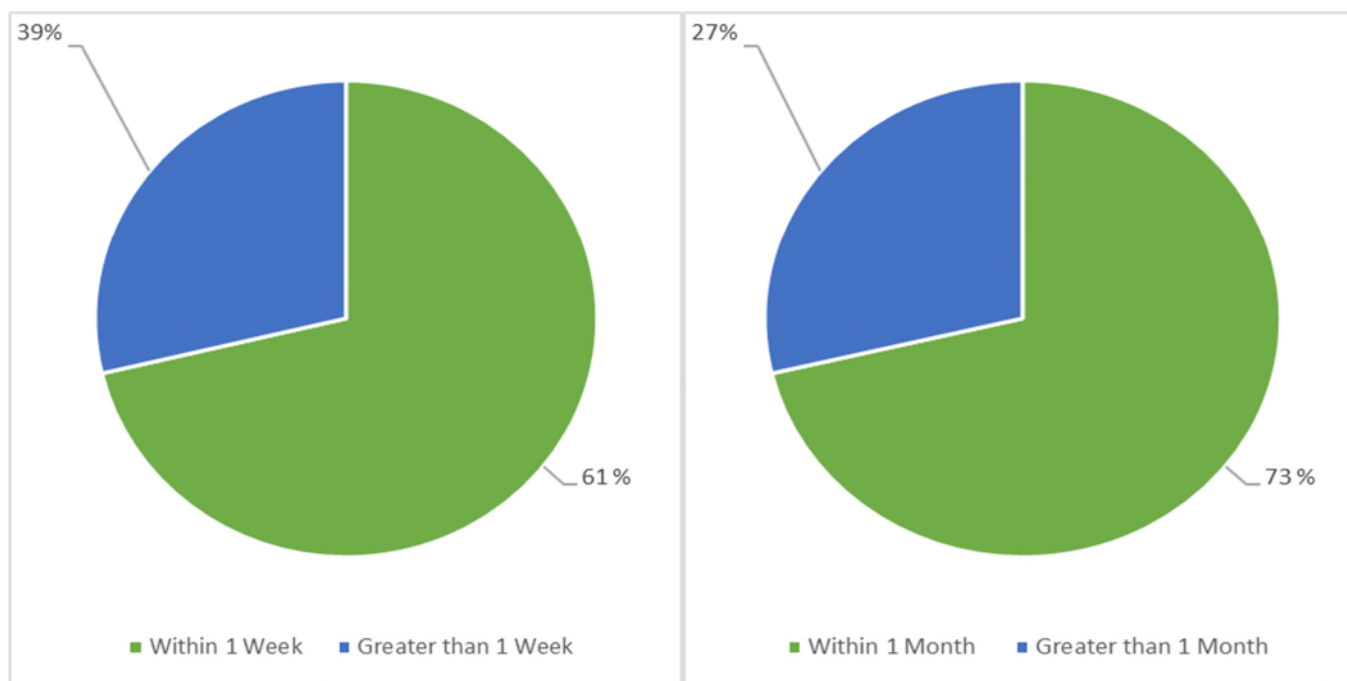
Wisconsin local detention facilities include county jails, a house of correction, a tribal jail, unlocked Huber facilities, secure juvenile detention facilities, and municipal lockups.

Wisconsin County Jail Suicides by Age (2014-2021)

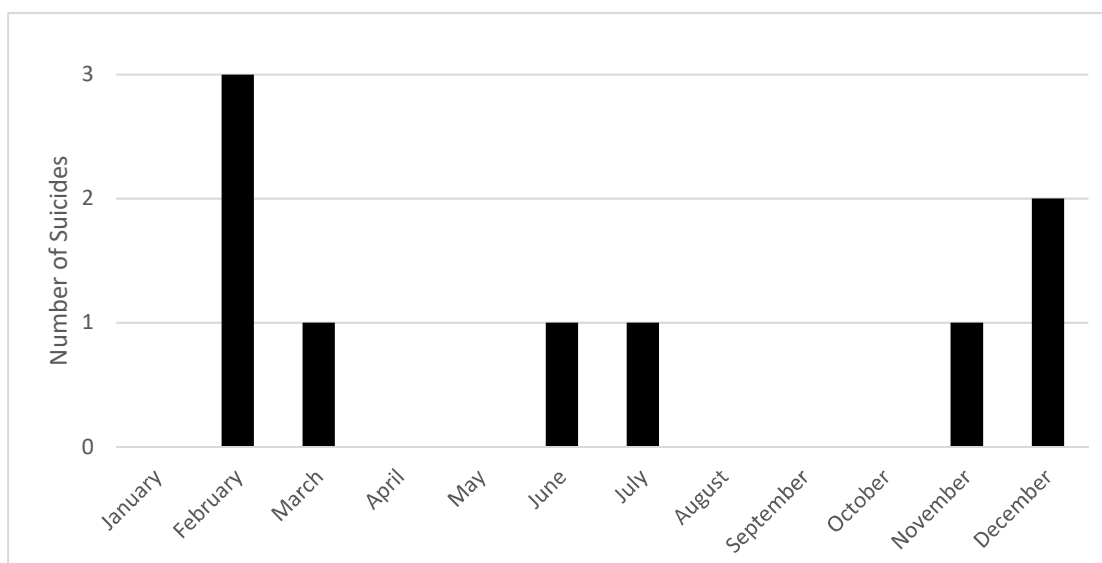


The majority of suicides between 2014 and 2021 were persons in custody under the age of 40.

Time to Death in Wisconsin County Jail Suicides (2014-2021)



Wisconsin County Jail Suicides by Month (2021)



In 2021, 9 persons in custody died by suicide in Wisconsin county jails. By comparison, there were 3 persons in custody who died by suicide in the WI state prison system.

Secure Juvenile Detention Facilities

Wisconsin has 12 DOC approved county operated secure juvenile detention facilities. These facilities provide detention for juveniles who require placement in a secure environment. They vary in size from a rated capacity of 14 in Portage County to 127 in Milwaukee County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juveniles' return to the communities from which they came. Currently, 8 of the 12 secure juvenile detention facilities operate long-term post-dispositional programs.

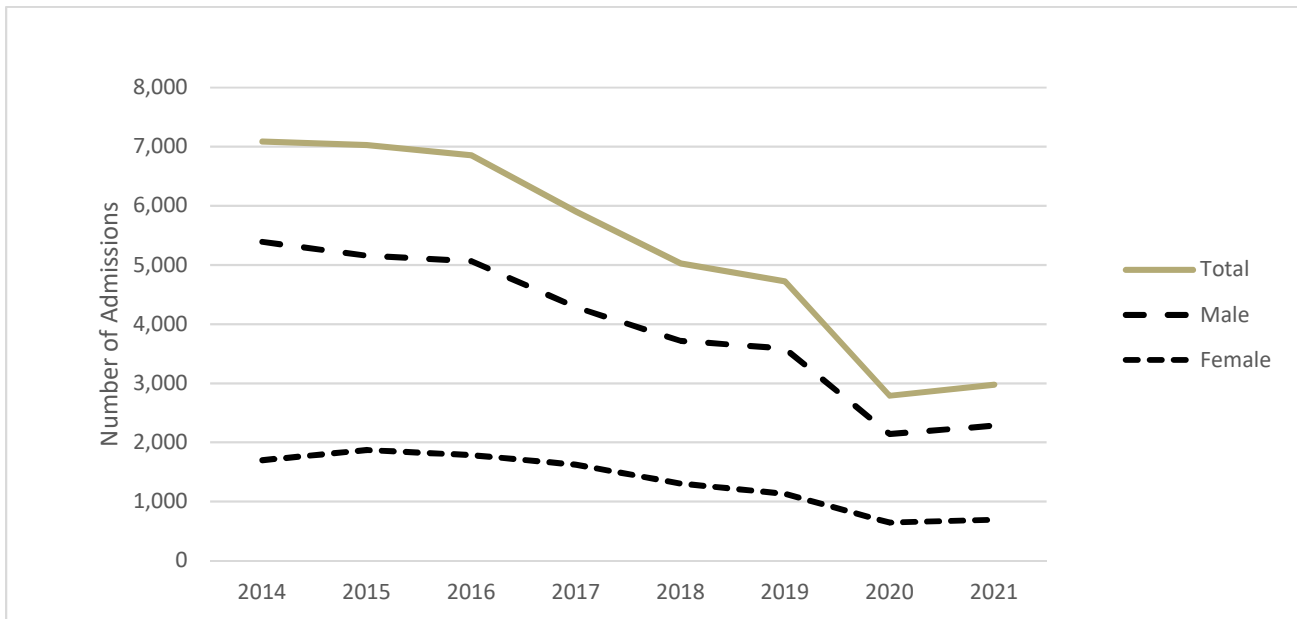
Wisconsin Secure Juvenile Detention Facility Admissions by County (2014-2021)

County	Year								% Change 2020- 2021
	2014	2015	2016	2017	2018	2019	2020	2021	
Brown	716	731	616	382	327	323	202	188	-6.9%
Dane	468	433	513	417	465	479	225	215	-4.4%
Fond du Lac	553	575	556	487	494	295	232	304	31.0%
La Crosse	209	321	324	260	186	163	56	32	-42.9%
Marathon	358	383	390	347	304	293	196	176	-10.2%
Milwaukee	2,157	1,880	1,875	1,518	1,180	1,218	666	897	34.7%
NW Regional	533	585	587	493	434	441	290	300	3.4%
Portage	285	271	337	336	260	258	107	123	15.0%
Racine	558	546	528	520	457	428	252	223	-11.5%
Rock	436	430	291	259	201	165	100	120	20.0%
Sheboygan	274	430	392	455	391	318	247	241	-2.4%
Washington	359	346	317	324	220	206	165	160	-3.0%
Waukesha	182	96	127	107	106	136	52	*	*
Total	7,088	7,027	6,853	5,905	5,025	4,723	2,790	2,979	6.8%

**Waukesha County Juvenile Detention Center closed October 1, 2021. At the time of their closure, their average daily population over 9 months was 1.*

Note: In 2021, 25 Wisconsin juveniles were admitted to the Arrowhead Juvenile Center in Duluth, MN and are not included.

Wisconsin Secure Juvenile Detention Facility Admissions by Year (2014-2021)

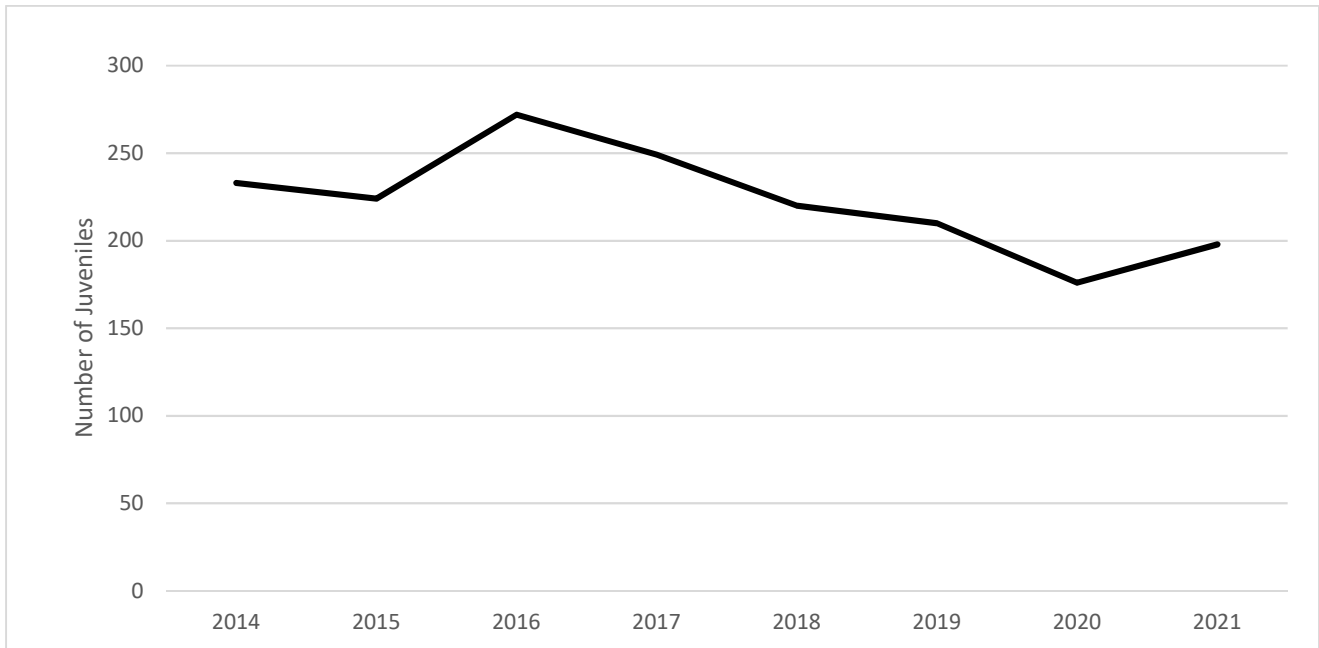


Total admissions (bookings) are reported to ODF annually by each secure juvenile detention facility.

Wisconsin Secure Juvenile Detention Facility Admissions by County (2021)

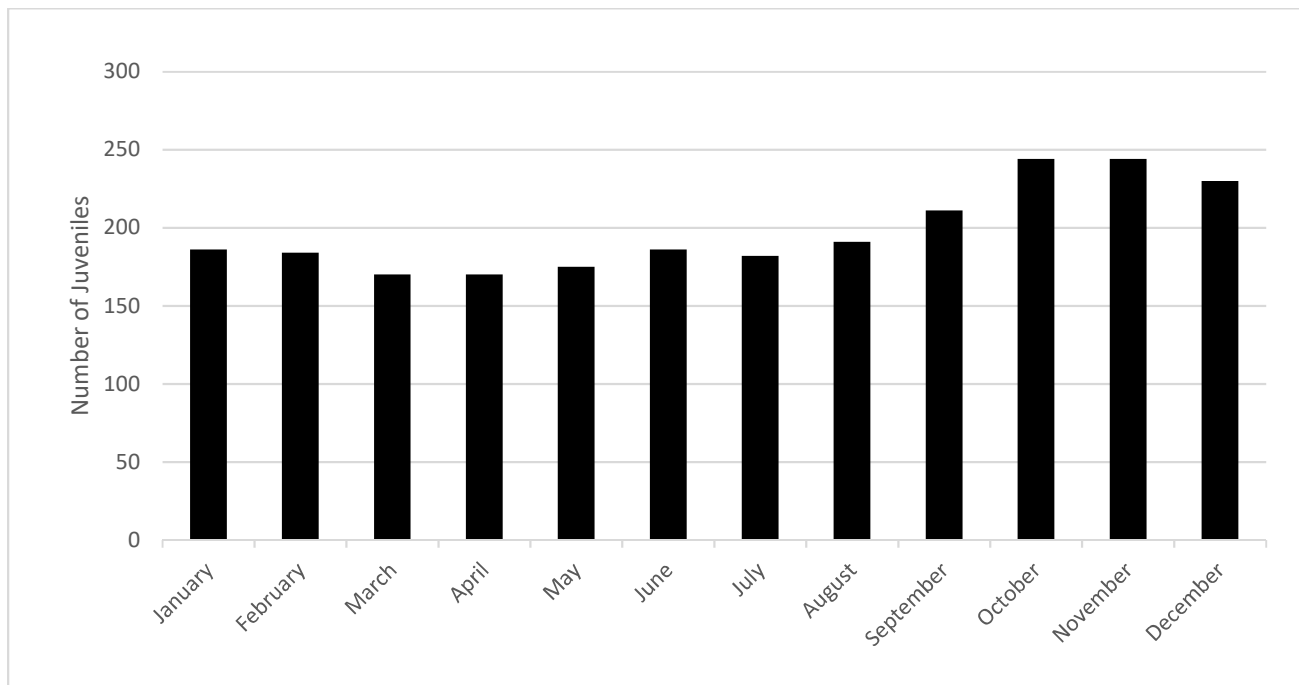
County	2021			
	Male	Female	Non-gendered	Total
Brown	133	55		188
Dane	171	44		215
Fond du Lac	205	99		304
La Crosse	30	2		32
Marathon	125	51		176
Milwaukee	749	147	1	897
Northwest Regional	219	81		300
Portage	87	36		123
Racine	188	35		223
Rock	88	32		120
Sheboygan	184	57		241
Washington	105	55		160
Total	2,284	694	1	2,979

**Wisconsin Secure Juvenile Detention Facility
Average Daily Populations (ADP) by Year
(2014-2021)**



The average daily population in Wisconsin's secure juvenile detention facilities decreased by 24.5% between 2014 and 2020 from 233 to 176. In 2021 the population increased 12.5% to 198.

Wisconsin Secure Juvenile Detention Facility ADP by Month (2021)



Mission: Protect, Provide, Promote, Partner

- Protect the public, our staff, and those in our charge.
- Provide opportunities for positive change and success.
- Promote, inform, and educate others about our programs and successes.
- Partner and collaborate with community service providers and other criminal justice entities.



Vision: To achieve excellence in correctional practices while fostering safety for victims and communities.

**Every Person,
Every Family,
Every Community
Matters.**



Additional Resources

National Institute of Corrections: <https://nicic.gov/jails-division>

Office of Juvenile Justice and Delinquency Prevention: <https://ojjdp.ojp.gov/>

WI Department of Justice Law Enforcement Network: <https://wilenet.widoj.gov/>

Badger State Sheriffs' Association: <https://www.badgerstatesheriffs.org/>

Wisconsin Sheriffs and Deputy Sheriffs Association: <https://wsdsa.org/>

Wisconsin Jail Association: <https://www.wjawi.org/>

Wisconsin Correctional Association: <https://www.wcatoday.com/>

WI Nurses Association - Correctional Health Care Conference: <https://www.wisconsinnurses.org/events/>

Wisconsin Juvenile Detention Association: <http://www.wjda.org/>

Wisconsin Department of Corrections: <https://doc.wi.gov/Pages/Home.aspx>

Wisconsin State Legislature: <https://legis.wisconsin.gov/>