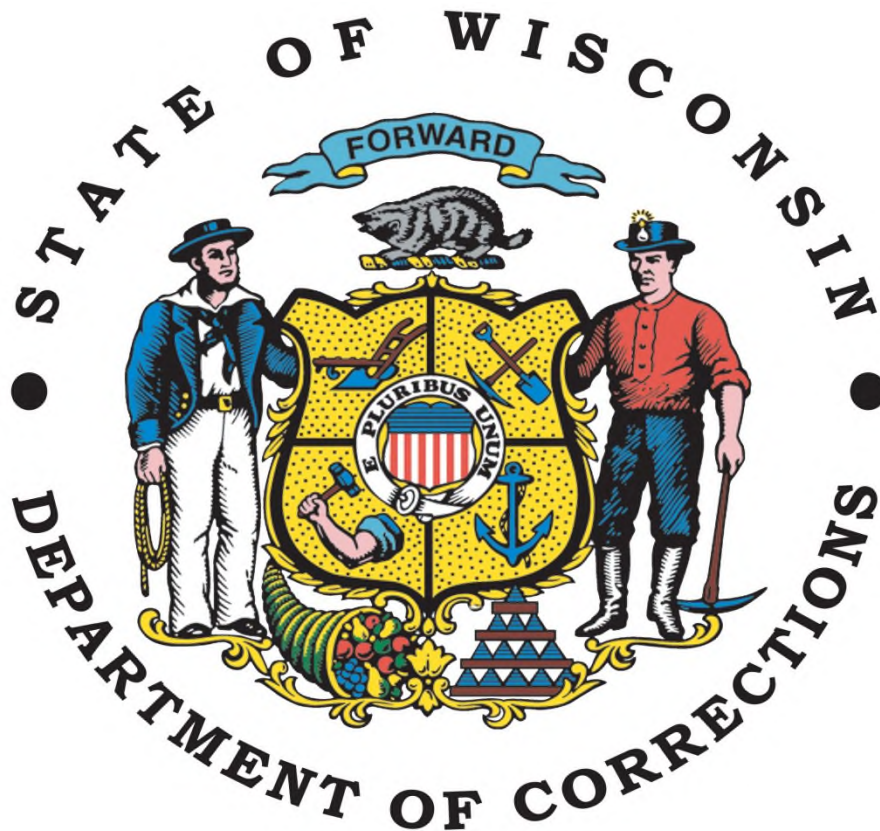


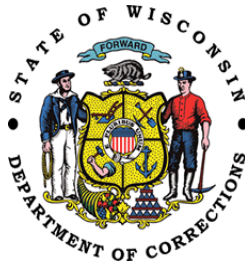
Wisconsin Department of Corrections Office of the Secretary



Office of Detention Facilities 2020 Annual Report

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State of Wisconsin Department of Corrections Office of Detention Facilities

The Department of Corrections' Office of Detention Facilities (ODF) has statutory authority, in accordance with Wisconsin Statute §301.37, for the regulation and oversight of local detention facilities including county jails, houses of correction, secure juvenile detention centers, secured residential care centers for children and youth, Huber facilities and municipal lockups. Through administrative code, the Department establishes reasonable standards for the design, construction, repair, maintenance, operation and management of these facilities. Regionally located ODF Detention Facilities Specialists conduct annual inspections of each facility, provide technical assistance to local jurisdictions, training to staff, and coordinate a variety of efforts to assist sheriffs, jail administrators, superintendents, police chiefs and other local officials in the operation and management of their facilities.

ODF works to message nationally recognized correctional best practices and applicable state and federal statutes that are designed to mitigate risk and reduce liability in detention settings. Managing and operating safe, secure, and humane facilities promotes safer Wisconsin communities and improves successful offender reentry.

On the next page, you will find the names of the ODF team members, their respective geographical areas of responsibility and contact information. We strive to be accessible and responsive, and are eager to assist our local partners in any way that we can.

Sincerely,

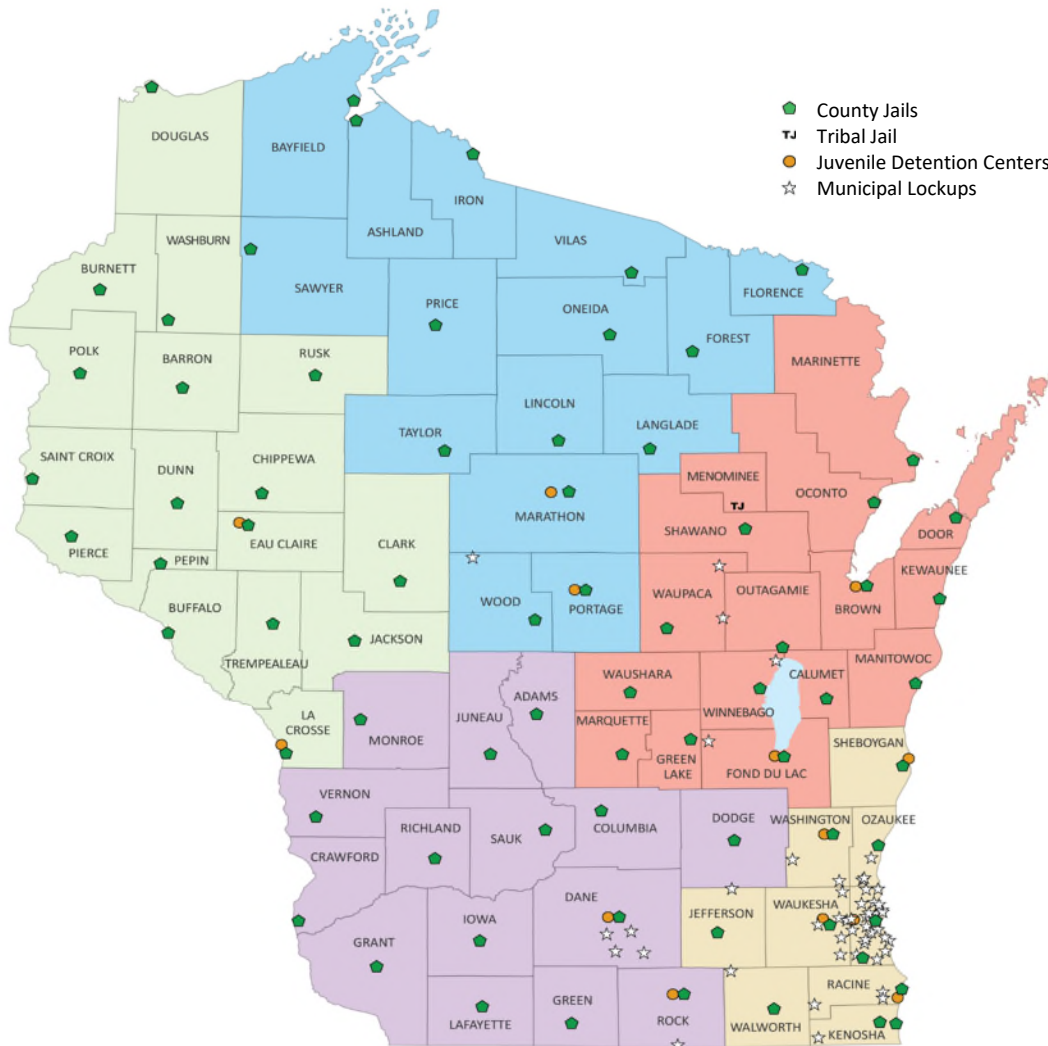
A handwritten signature in black ink, appearing to read "Greg A. Bucholtz".

Greg Bucholtz
Director, Office of Detention Facilities

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Vacant
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Authority and History of the Office of Detention Facilities

The Department of Corrections (DOC) is charged with establishing standards and regulations for the design, construction, repair and maintenance of local places of detention and inspecting them with respect to their methods of treatment, management, safety, security, sanitation, adequacy and fitness. This is performed by the Office of Detention Facilities (ODF), a unit of the DOC assigned to the Office of the Secretary. The ODF is committed to ensuring the safety of the public, staff, inmates and juveniles in these facilities, as well as maintaining a secure, clean, healthful and constitutionally compliant environment for persons confined.

Applicable Administrative Rules and State Statutes

DOC 346 – Secure Detention for Juveniles	WI State Statute 301.03 (5)
DOC 348 – Huber Facilities	WI State Statute 301.36
DOC 349 – Municipal Lockup Facilities	WI State Statute 301.37
DOC 350 – Jails	WI State Statute 302

The History of Jail Inspection in Wisconsin

- | | |
|------|---|
| 1871 | Legislation was enacted delegating responsibility of inspection and supervision of municipal and county jails to the State Board of Charities and Reform. |
| 1872 | The first state official to inspect jails was a secretary of the State Board of Charities and Reform. |
| 1910 | The State Board of Control assigned probation and parole agents the responsibility of inspecting jails and lockups. The practice was discontinued due to the inexperience of agents in this area and their large caseloads. |
| 1913 | The Legislature provided for the appointment of two jail inspectors charged with the responsibility of “visiting” every jail and lockup at least once per year. |
| 1925 | Regular jail inspections had been discontinued. |
| 1940 | One full-time inspector was appointed to cover the entire state. |
| 1958 | The Division of Corrections provided for two full-time detention supervisors. |
| 1975 | The Division of Corrections provided for five full-time detention supervisors assigned to various Probation and Parole regional offices. |
| 1989 | The Legislature created the Office of Detention Facilities and position of Office Director, responsible to the Division of Probation and Parole administration. |
| 1996 | The Office of Detention Facilities was assigned to the Department of Corrections Office of the Secretary in department reorganization. |

Functions of the Office of Detention Facilities

Inspections

The Office of Detention Facilities (ODF) is responsible for the annual inspection of locally operated places of detention as defined in WI State Statute 301.37 regarding their safety, security, sanitation, adequacy, fitness and management. These include the following:

- 75 county jails
- 1 house of correction
- 1 tribal jail
- 49 municipal lockups
- 3 Huber facilities
- 13 secure juvenile detention facilities
- various court holding areas

Development of New Facilities

The Office of Detention Facilities plays a significant role in the planning, design, development, construction and occupancy of new building projects. ODF Specialists serve as a key resource throughout the process, providing technical assistance and support to county officials, sheriff's offices, architects and others. Involvement by ODF staff early in the planning stages assists local officials in the development of efficient facilities, effective programs, and facilities that reflect correctional best practices.

Incident Reviews

The Office of Detention Facilities (ODF) reviews the circumstances of reportable events that occur in county jails, municipal lockups, houses of correction, secure juvenile detention facilities, unlocked Huber centers, and all other facilities as ordered. These events include inmate death, suicide attempt resulting in hospitalization or provision of medical treatment for a life-threatening injury, inmate or staff hospitalization due to an injury caused by assault or use of force, escape/escape attempt from secure custody, and significant damage to the facility affecting the safety or security of the facility. The purpose of the review is to examine the incident as it relates to the ongoing evaluation of detention facility operations.

Correspondence

The Office of Detention Facilities receives and responds to inquiries and communications from inmates, inmates' families, the Governor's Office, legislators, media representatives, other public officials, and community members.

Regional Meetings

To promote information sharing and networking among local jurisdictions and the DOC, Detention Facilities Specialists coordinate regional meetings with various detention staff throughout the year. These meetings may include sheriffs, jail personnel (administrators, medical/mental health professionals, chaplains, and program coordinators), secure juvenile detention superintendents and other DOC staff. In addition, meetings often include participation of other state agencies such as the Department of Justice Training and Standards Bureau, the Department of Children and Families, and the Department of Health Services. Regional meetings are an excellent means of disseminating information, providing technical assistance, and discussing issues of mutual concern.

Public Meetings

The Detention Facilities Specialists regularly attend public meetings of county boards, county board subcommittees, criminal justice coordinating councils, design development and construction committees, and various community groups when invited. Meetings often focus on the planning and construction of new facilities, as well as other detention issues. Topics may include statute and administrative rule interpretations as well as correctional best practices from national organizations such as the American Correctional Association, American Jail Association, National Commission on Correctional Health Care, and the National Institute of Corrections.

Specialized Training and Conferences

Training plays an important role in the development of professional staff and safe and sound correctional practices, operations and management. The Office of Detention Facilities staff provide a variety of training opportunities throughout the year to detention facility staff. ODF staff develop, deliver and coordinate training opportunities through conferences, specialized programs, and state required officer training programs. ODF staff are involved with the annual planning of the Wisconsin Jail Association Conference, Jail Administrators Training Conference, Juvenile Superintendents Conference and Jail Healthcare Conference.

Wisconsin County Jail Admissions (2013-2020)

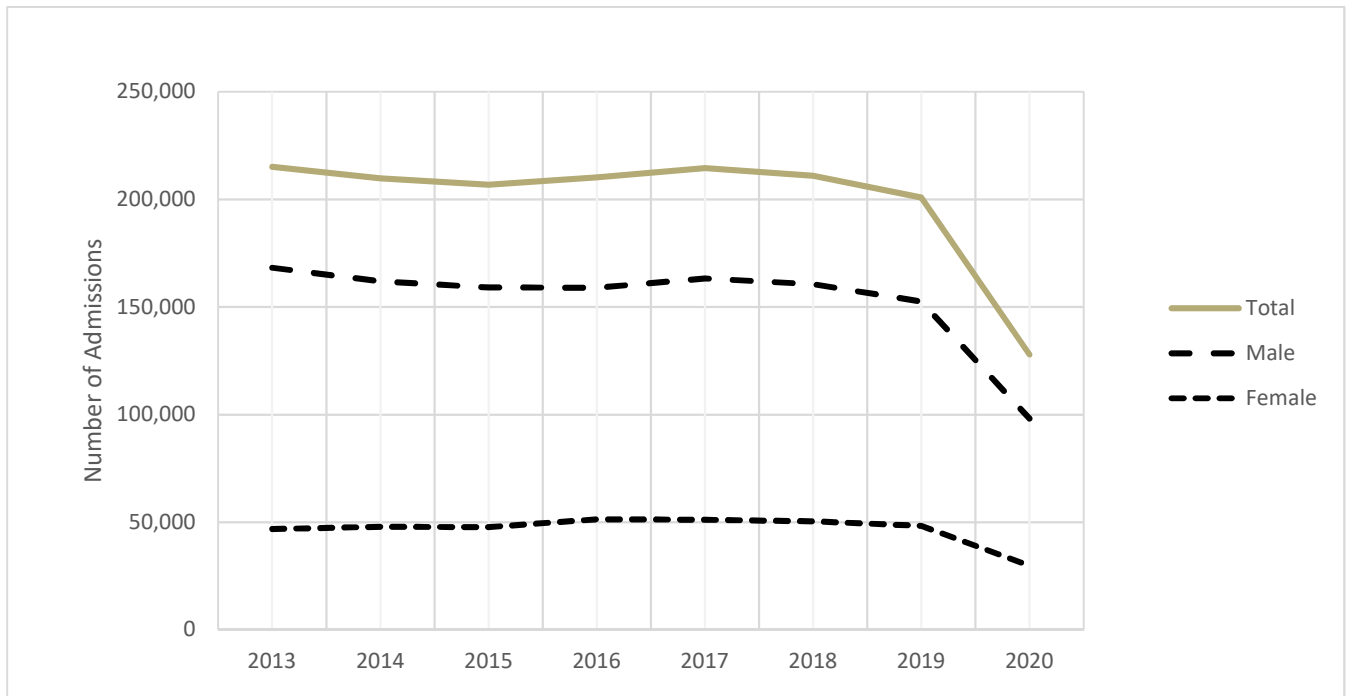
County	Year								%Change 2019- 2020
	2013	2014	2015	2016	2017	2018	2019	2020	
Adams	1,149	962	1,120	1,157	1,090	980	1,080	891	-17.5%
Ashland	993	1,102	1,069	1,145	1,184	1,081	952	498	-47.7%
Barron	1,984	2,193	2,460	2,351	2,349	2,135	1,877	945	-49.7%
Bayfield	656	682	726	806	734	723	636	396	-37.7%
Brown	9,635	9,569	10,001	9,678	9,389	9,129	9,007	6,291	-30.2%
Buffalo	466	379	491	493	490	483	459	260	-43.4%
Burnett	1,205	1,118	1,020	1,109	1,197	1,170	1,201	566	-52.9%
Calumet	1,100	1,043	992	1,107	1,181	1,185	1,227	908	-26.0%
Chippewa	2,853	2,988	2,851	2,966	3,346	3,196	1,655	1,828	10.5%
Clark	894	865	929	1,085	1,054	1,071	756	452	-40.2%
Columbia	3,050	3,148	2,957	3,014	3,080	3,027	3,099	2,315	-25.3%
Crawford	400	451	435	491	661	648	568	312	-45.1%
Dane	13,562	13,805	12,575	12,717	12,803	12,365	13,188	8,756	-33.6%
Dodge	4,978	4,944	4,286	4,362	4,535	3,977	3,877	2,934	-24.3%
Door	1,047	933	899	934	939	877	889	590	-33.6%
Douglas	2,763	3,118	3,215	2,829	2,723	2,547	2,670	1,435	-46.3%
Dunn	2,156	1,994	2,154	2,114	2,221	2,077	2,011	997	-50.4%
Eau Claire	4,556	4,502	4,764	4,830	4,913	4,973	4,883	2,607	-46.6%
Florence	215	190	154	154	141	225	141	104	-26.2%
Fond du Lac	3,216	3,294	3,286	3,313	3,433	3,277	3,317	2,420	-27.0%
Forest	1,013	870	883	1,019	891	889	895	729	-18.5%
Grant	1,472	1,363	1,171	1,224	1,352	1,215	1,242	661	-46.8%
Green	691	745	663	625	638	658	652	457	-29.9%
Green Lake	882	871	834	970	1,591	1,632	1,426	1,040	-27.1%
Iowa	883	825	940	1,029	1,106	1,047	919	551	-40.0%
Iron	230	103	257	331	328	251	265	162	-38.9%
Jackson	1,380	1,310	1,326	1,370	1,417	1,416	1,245	732	-41.2%
Jefferson	2,519	1,896	2,557	2,724	2,834	2,780	2,851	1,757	-38.4%
Juneau	1,091	1,233	1,280	1,305	1,469	1,605	1,407	1,315	-6.5%
Kenosha	8,790	8,610	7,926	7,994	8,290	7,863	7,691	4,485	-41.7%
Kewaunee	671	584	573	557	528	510	516	416	-19.4%
La Crosse	5,668	5,262	5,401	5,562	5,700	5,625	5,072	2,547	-49.8%
Lafayette	447	465	442	266	358	475	499	294	-41.1%
Langlade	1,149	1,167	1,143	1,190	1,336	1,273	1,247	523	-58.1%
Lincoln	1,726	1,459	1,538	1,685	1,555	1,479	1,407	689	-51.0%
Manitowoc	2,951	2,885	2,912	2,946	3,163	3,026	3,125	1,718	-45.0%
Marathon	4,915	5,046	4,993	5,238	5,325	5,209	4,523	2,099	-53.6%

County	Year								%Change 2019- 2020
	2013	2014	2015	2016	2017	2018	2019	2020	
Marinette	1,679	1,687	1,947	2,000	1,780	1,687	1,585	1,560	-1.6%
Marquette	679	621	628	827	802	847	764	728	-4.7%
Menominee Tribal	1,265	1,108							
Milwaukee	34,541	32,085	31,690	31,709	32,973	33,065	31,658	17,716	-44.0%
Monroe	2,805	2,343	2,480	2,651	2,991	2,856	2,473	1,618	-34.6%
Oconto	1,689	1,452	1,436	1,571	1,755	1,822	1,704	1,268	-25.6%
Oneida	1,807	2,095	1,937	2,468	2,340	2,451	2,103	1,252	-40.5%
Outagamie	6,187	6,050	5,909	5,991	6,418	6,058	5,971	3,921	-34.3%
Ozaukee	2,311	2,439	2,621	2,794	2,945	3,100	2,835	1,634	-42.4%
Pepin	305	342	318	337	337	235	231	112	-51.5%
Pierce	1,129	1,061	1,133	1,200	1,285	1,200	1,049	611	-41.8%
Polk	1,573	1,573	1,412	1,377	1,504	1,505	1,434	1,159	-19.2%
Portage	1,877	1,791	1,726	1,799	1,851	1,782	1,556	952	-38.8%
Price	279	431	377	261	561	454	497	416	-16.3%
Racine	9,152	9,047	9,090	8,705	8,141	9,153	9,190	5,694	-38.0%
Richland	500	574	679	638	652	692	595	405	-31.9%
Rock	6,115	5,968	5,894	5,580	5,740	5,704	5,503	2,739	-50.2%
Rusk	541	709	1,136	849	808	762	503	426	-15.3%
Sauk	3,428	3,222	2,942	2,858	3,039	3,092	2,922	2,194	-24.9%
Sawyer	1,461	1,355	1,453	1,496	1,614	1,676	1,232	1,115	-9.5%
Shawano	2,298	2,356	2,208	2,532	2,450	2,496	2,413	2,109	-12.6%
Sheboygan	3,706	3,742	3,424	3,335	3,411	3,466	3,514	2,277	-35.2%
St. Croix	2,760	2,860	3,034	2,904	3,196	3,087	3,047	2,491	-18.2%
Taylor	669	700	766	877	744	684	615	470	-23.6%
Trempealeau	933	912	894	944	959	1,055	978	652	-33.3%
Vernon	941	713	782	1,008	993	932	1,047	439	-58.1%
Vilas	1,595	1,606	1,443	1,376	1,558	1,447	1,476	941	-36.2%
Walworth	3,595	3,182	3,332	3,366	3,763	3,520	3,470	2,474	-28.7%
Washburn	833	711	764	869	878	716	641	462	-27.9%
Washington	4,262	4,213	4,188	4,240	4,514	4,250	4,219	2,976	-29.5%
Waukesha	8,234	8,834	8,191	8,294	6,355	6,692	5,898	3,954	-33.0%
Waupaca	1,915	2,321	2,151	2,252	2,217	2,200	2,024	1,290	-36.3%
Waushara	1,226	1,201	1,127	1,266	1,366	1,321	1,105	805	-27.1%
Winnebago	6,402	5,714	5,515	5,982	6,394	6,050	5,188	3,909	-24.7%
Wood	3,110	2,872	2,945	3,224	2,851	2,855	2,959	1,520	-48.6%
TOTAL	215,158	209,864	206,795	210,270	214,529	211,011	200,874	127,971	-36.3%

Note: 2013 bookings for Milwaukee County do not include direct bookings completed by the House of Correction.

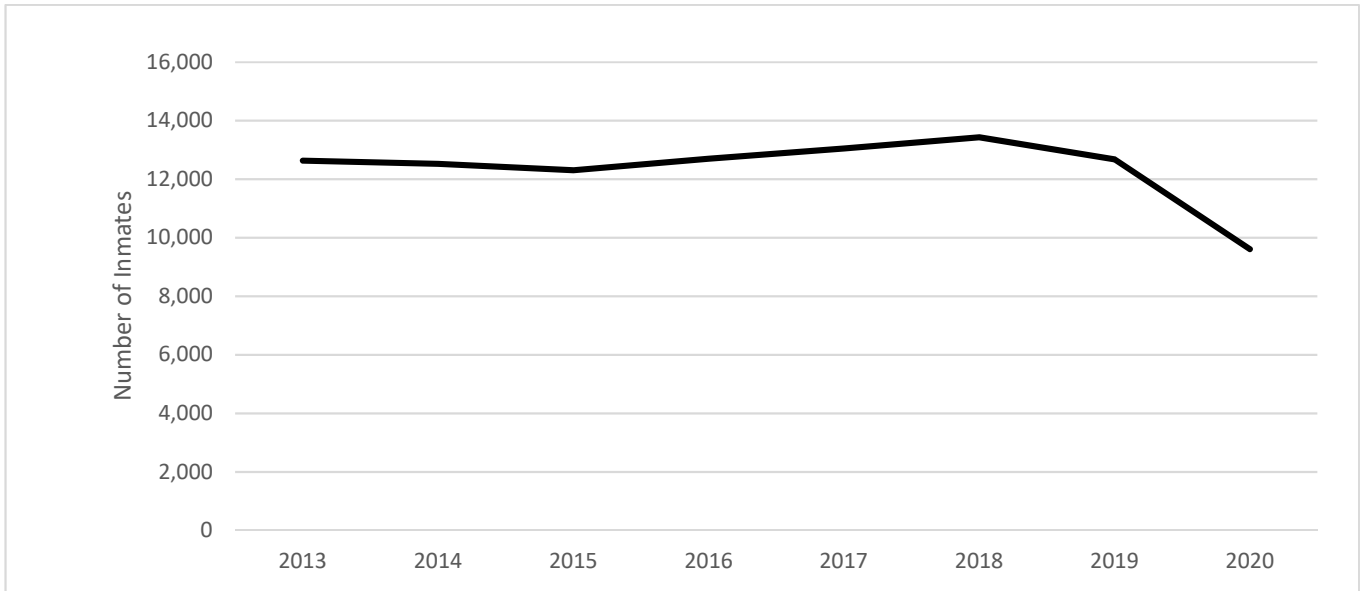
2017 bookings for Milwaukee County do not include bookings by the House of Correction between 12/10/17-12/31/17.

Wisconsin County Jail Admissions by Gender (2013-2020)



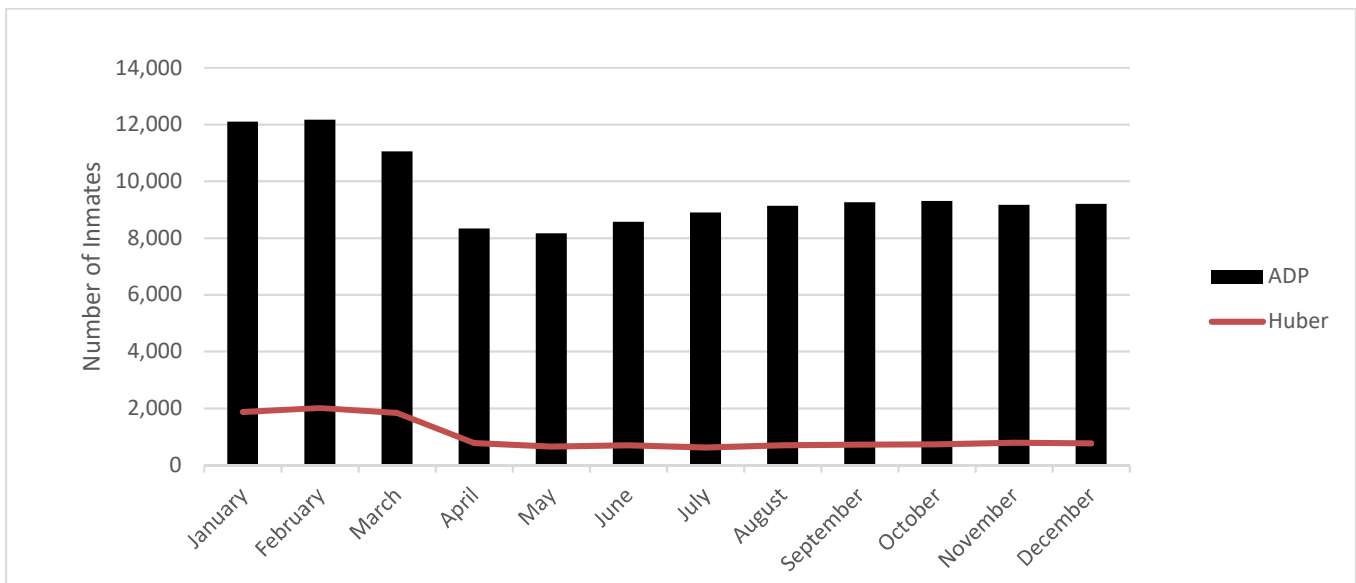
Total admissions (bookings) are reported to ODF annually by each county jail. 2020 admissions consisted of 98,144 male, 29,825 female, and 2 non-gendered admissions.

Wisconsin County Jail Average Daily Populations by Year (ADP) (2013-2020)



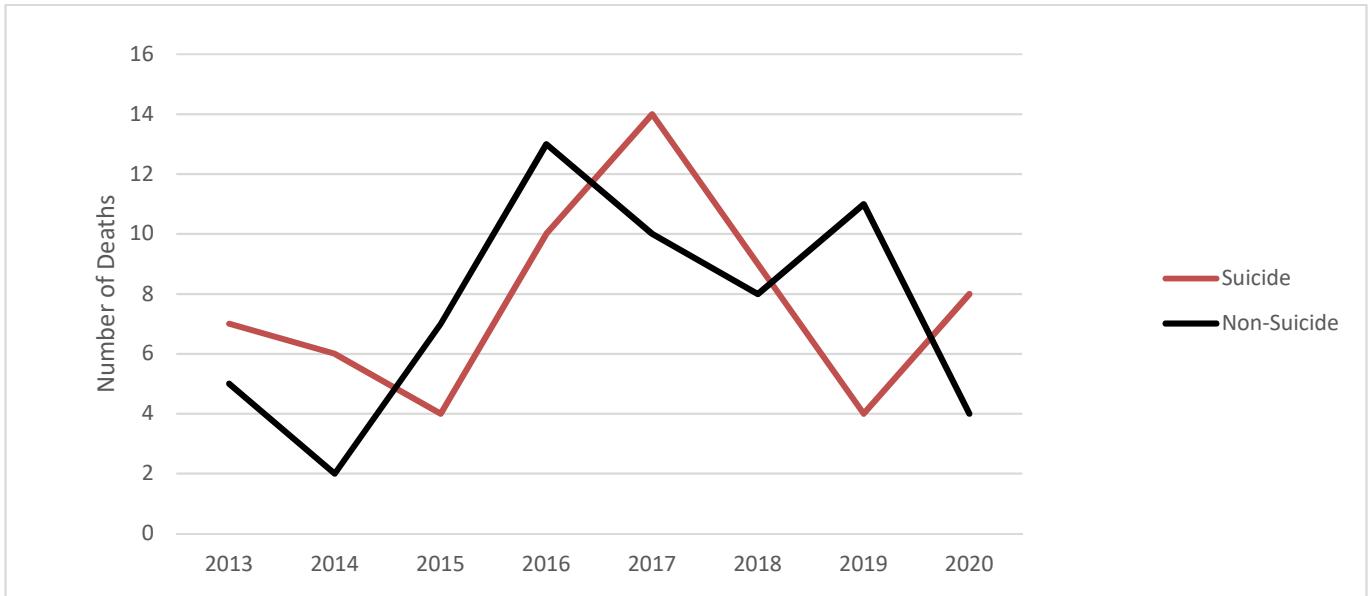
The ADP in Wisconsin’s county jails increased by 6.4% between 2013 and 2018 from 12,632 to 13,434. From 2018 to 2019, it decreased 5.6% to 12,684. The 2020 ADP was significantly lower at 9,612. In 2020, Wisconsin county jails reported that 88% of their population was male and 12% female.

Wisconsin County Jail ADP and Huber Counts by Month (2020)



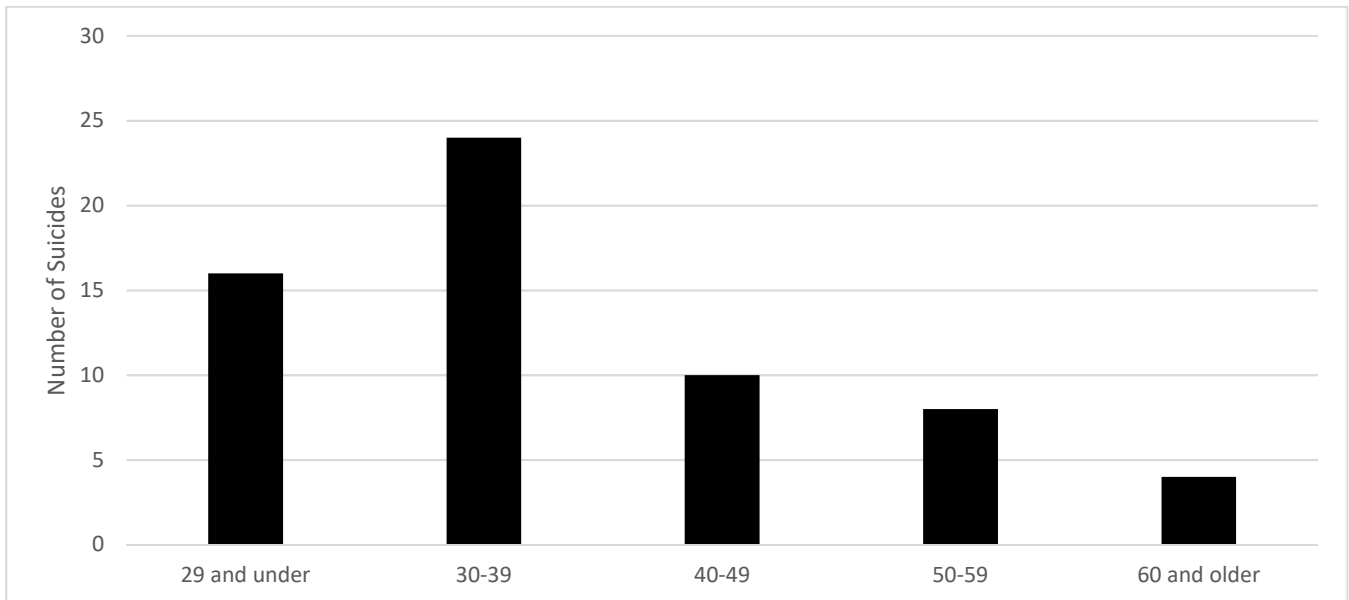
The Huber count is reported for the 15th of each month and is a snapshot of the monthly Huber population. Huber counts are included in the jail population total. The annual average Huber monthly count was 1015.

In Custody Deaths in Wisconsin Local Detention Facilities by Year (2013-2020)



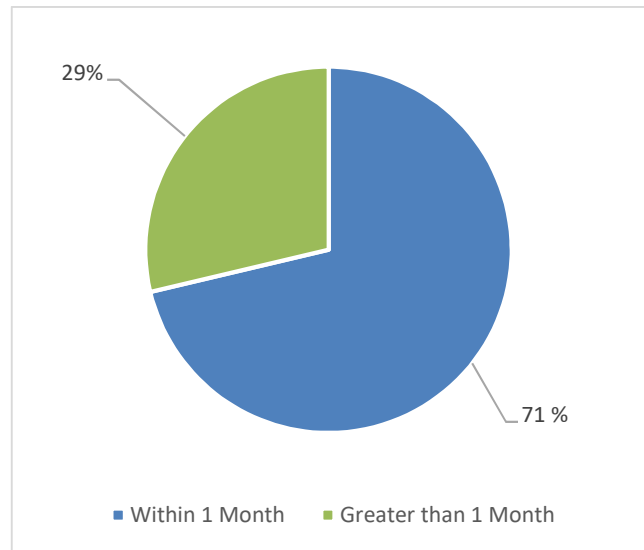
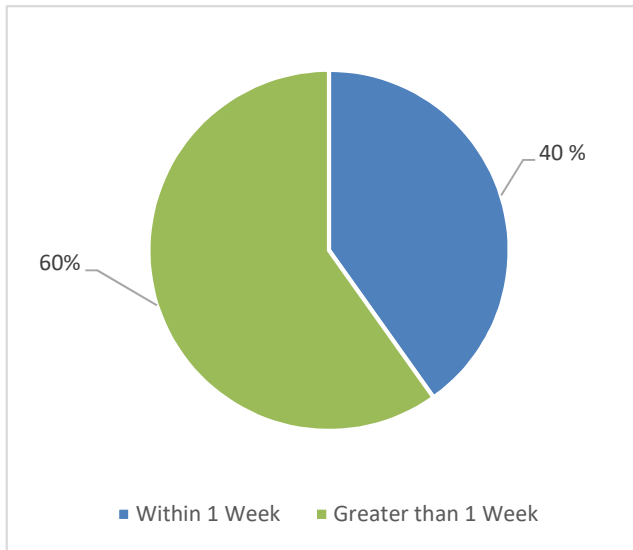
Wisconsin local detention facilities include county jails, a house of correction, a tribal jail, unlocked Huber facilities, secure juvenile detention facilities, and municipal lockups.

Wisconsin County Jail Suicides by Age (2013-2020)

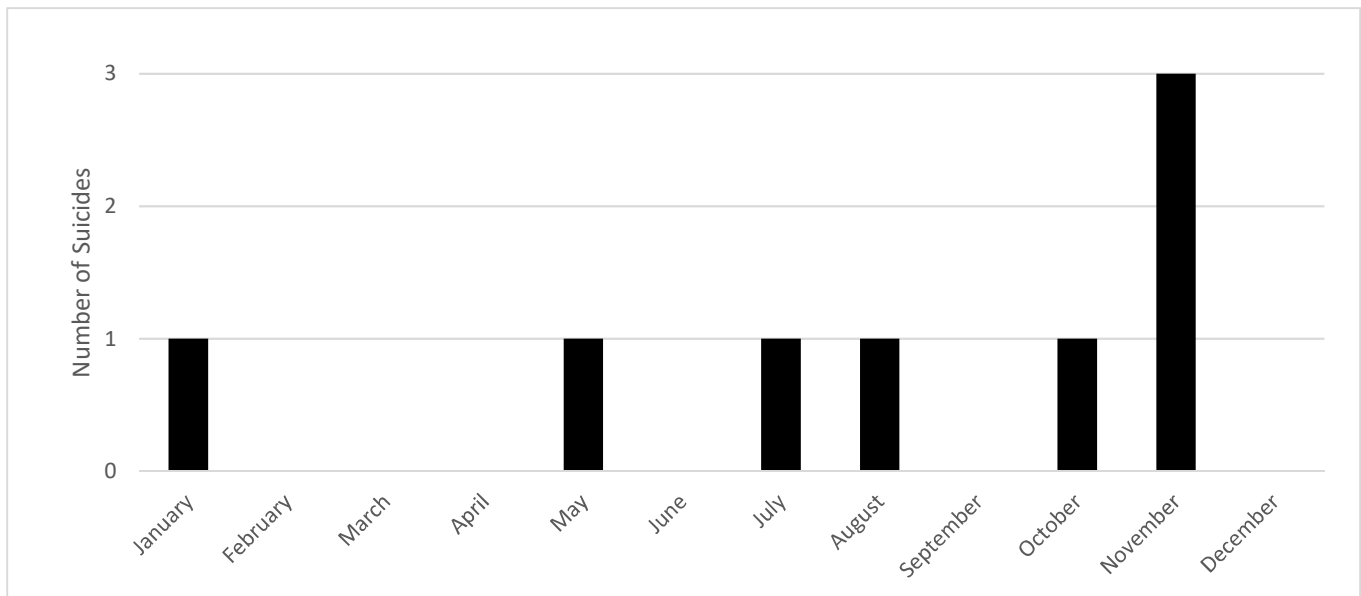


The majority of suicides between 2013 and 2020 were offenders under the age of 40.

Time to Death in Wisconsin County Jail Suicides (2013-2020)



Wisconsin County Jail Suicides by Month (2020)



In 2020, 8 inmates died by suicide in Wisconsin county jails. By comparison, there were 5 inmates who died by suicide in the WI state prison system.

Secure Juvenile Detention Facilities

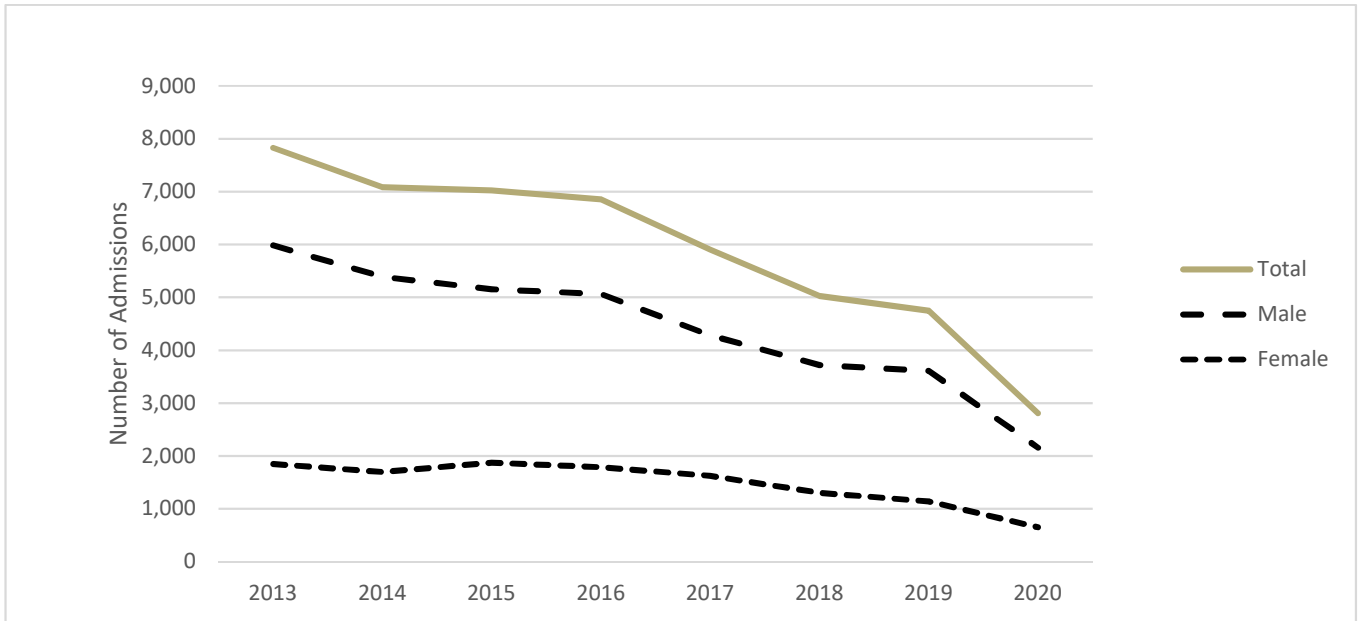
Wisconsin has 13 DOC approved county operated secure juvenile detention facilities (see map on page 4). These facilities provide detention for juveniles who require placement in a secure environment. They vary in size from a rated capacity of 14 in Portage County to 127 in Milwaukee County. The facilities strive to provide juvenile offenders with a safe and secure environment, while also providing meaningful programming opportunities that will enhance the juveniles' return to the communities from which they came. Currently, 8 of the 13 secure juvenile detention facilities operate long-term post-dispositional programs.

Wisconsin Secure Juvenile Detention Facility Admissions by County (2013-2020)

County	Year								%Change 2019-2020
	2013	2014	2015	2016	2017	2018	2019	2020	
Brown	530	716	731	616	382	327	323	202	-37.5%
Dane	478	468	433	513	417	465	479	225	-53.0%
Fond du Lac	211	553	575	556	487	494	295	232	-21.4%
La Crosse	414	209	321	324	260	186	163	56	-65.6%
Marathon	355	358	383	390	347	304	293	196	-33.1%
Milwaukee	2,518	2,157	1,880	1,875	1,518	1,180	1,218	666	-45.3%
NW Regional	635	533	585	587	493	434	441	290	-34.2%
Oconto	23								
Outagamie	426								
Portage	240	285	271	337	336	260	258	107	-58.5%
Racine	505	558	546	528	520	457	428	252	-41.1%
Rock	432	436	430	291	259	201	165	100	-39.4%
Sheboygan	351	274	430	392	455	391	318	247	-22.3%
Washington	491	359	346	317	324	220	206	165	-19.9%
Waukesha	220	182	96	127	107	106	136	52	-61.8%
Total	7,829	7,088	7,027	6,853	5,905	5,025	4,723	2,809	-40.5%

Note: In 2020, 19 Wisconsin juveniles were admitted to the Arrowhead Juvenile Center in Duluth, MN. They are not included in the total juvenile admissions.

Wisconsin Secure Juvenile Detention Facility Admissions by Year (2013-2020)

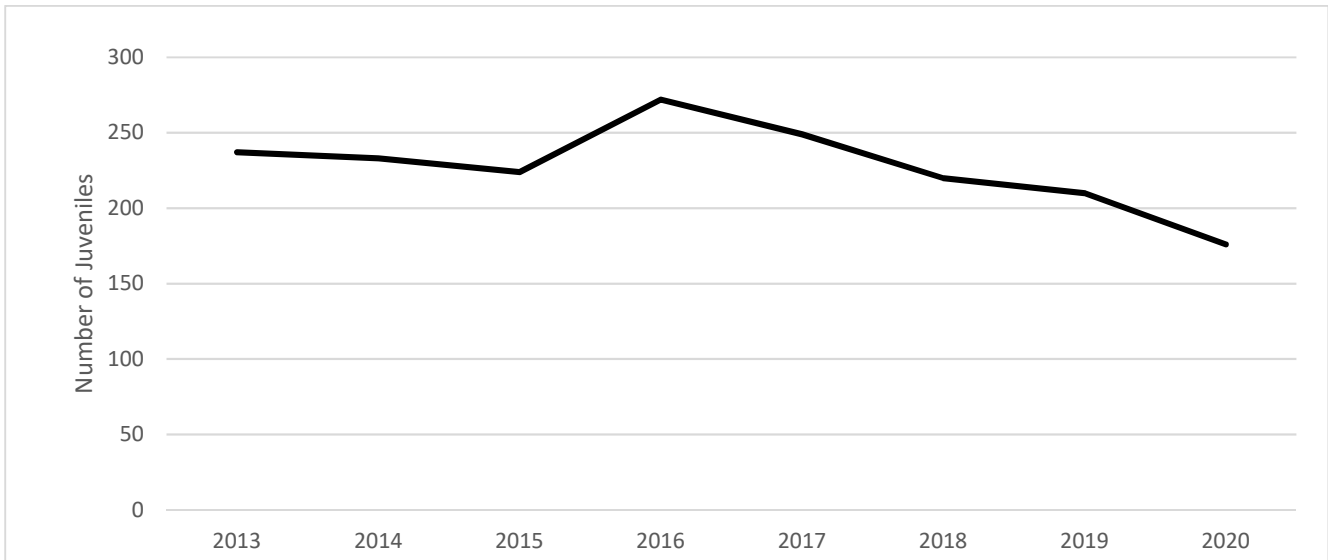


Total admissions (bookings) are reported to ODF annually by each secure juvenile detention facility.

Wisconsin Secure Juvenile Detention Facility Admissions by County (2020)

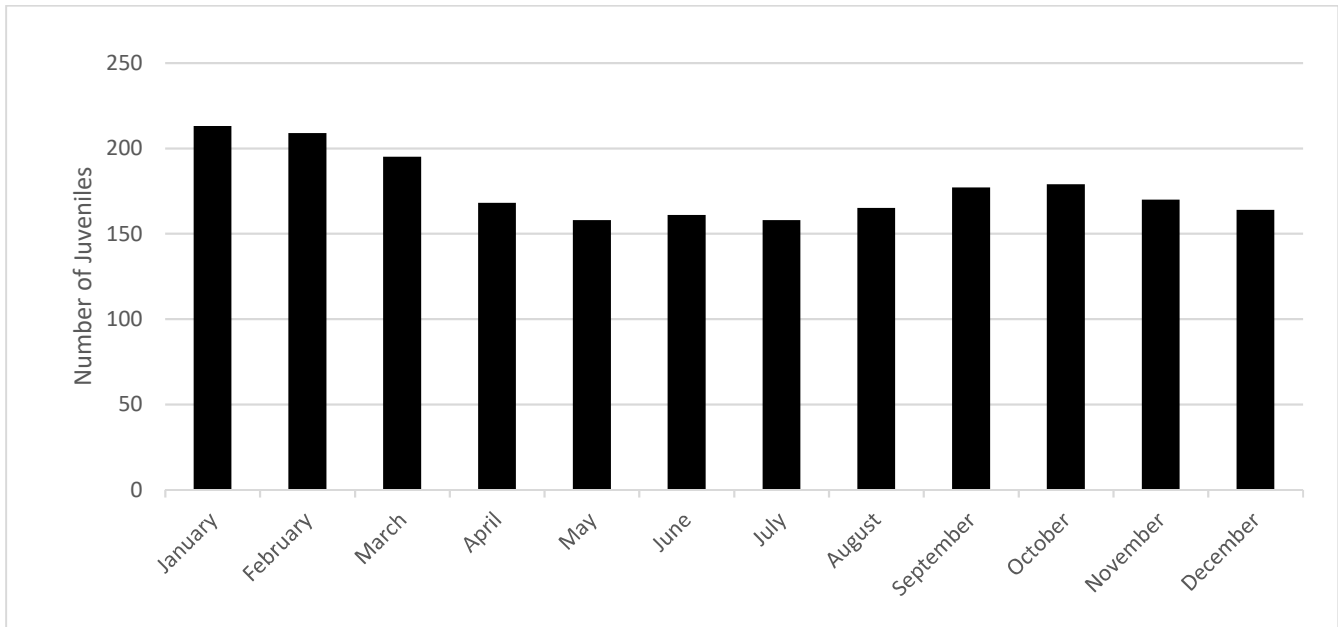
County	2020		
	Male	Female	Total
Brown	153	49	202
Dane	170	55	225
Fond du Lac	149	83	232
La Crosse	42	14	56
Marathon	129	67	196
Milwaukee	574	91	666
Northwest Regional	222	68	290
Portage	76	31	107
Racine	208	44	252
Rock	79	21	100
Sheboygan	178	69	247
Washington	111	54	165
Waukesha	52	0	52
Total	2,158	650	2,809

**Wisconsin Secure Juvenile Detention Facility
Average Daily Populations (ADP) by Year
(2013-2020)**



The average daily population in Wisconsin’s secure juvenile detention facilities decreased by 11.4% between 2013 and 2019 from 237 to 210. The 2020 ADP was significantly lower at 176.

Wisconsin Secure Juvenile Detention Facility ADP by Month (2020)



Mission: Protect, Provide, Promote, Partner

- Protect the public, our staff, and those in our charge.
- Provide opportunities for positive change and success.
- Promote, inform, and educate others about our programs and successes.
- Partner and collaborate with community service providers and other criminal justice entities.



Vision: To achieve excellence in correctional practices while fostering safety for victims and communities.

**Every Person,
Every Family,
Every Community
Matters.**



Additional Resources

- National Institute of Corrections: <https://nicic.gov/jails-division>
- Office of Juvenile Justice and Delinquency Prevention: <https://ojjdp.ojp.gov/>
- WI Department of Justice Law Enforcement Network: <https://wilenet.org/>
- Badger State Sheriffs' Association: <https://badgersheriff.com/>
- Wisconsin Sheriffs and Deputy Sheriffs Association: <https://wsdsa.org/>
- Wisconsin Jail Association: <https://www.wjawi.org/>
- Wisconsin Correctional Association: <https://www.wcatoday.com/>
- Jail Health Care Conference: <https://www.wisconsinnurses.org/?event=jail-health-care-conference>
- Wisconsin Juvenile Detention Association: <http://www.wjda.org/>
- Wisconsin Department of Corrections: <https://doc.wi.gov/Pages/Home.aspx>
- Wisconsin State Legislature: <https://legis.wisconsin.gov/>