ADMINISTRATOR'S MEMO TO COUNTIES

MEMO # 19-03

DATE: June 28th, 2019

TO: County Departments of Human/Social Services Directors

FROM: Amy C. Pechacek, Deputy Secretary

SUBJECT: Daily Rates and Billing Policy for State Juvenile Correctional Services

This memo is to inform you of the new daily rates for juvenile correctional services provided by the state and to explain in detail the policies that govern state charges.

Key Changes to Billing Policies from Previous Years

The Division of Juvenile Corrections will no longer bill up to fourteen days of community supervision charges when a state supervised youth is absent without leave (AWOL) or held in secure detention. Billing will be suspended when these situations occur. This provision also applies to youth at the Grow Academy.

Daily Rates

Juvenile Correctional Facility Rates

Under s. 301.26 (4), Wis. Stats., the Division of Juvenile Corrections is required to bill counties for juvenile correctional services provided to delinquent youth placed with the Department by the courts. The daily rate for services provided to youth in a Juvenile Correctional Facility (JCF)\(^1\) is established in the biennial budget. As of today, the 2019-21 biennial budget has not been passed into law. Once enacted, a separate memo outlining the JCF rates will be sent. Consistent with previous years, the Division of Juvenile Corrections will delay invoicing for all services until the new JCF rates are enacted.

Community Supervision Daily Rates

Daily rates for supervising youth in the community are calculated on an annual basis and approved by the Legislative Joint Committee on Finance. The Joint Committee on Finance

\(^1\) Includes placements at Type 1 facilities and the Grow Academy.
approved two rates for community supervision services provided by the state during state fiscal year (SFY) 2020 including a “home” supervision rate and an “alternate care” supervision rate.

A home rate will apply to each youth receiving community supervision services residing at home, a foster home, a treatment foster home, or in certain transitional living placements. An alternate care supervision daily rate will apply to each youth residing in a residential care center, group home, or in certain other transitional living placements. This rate structure aligns resources, costs, and the subsequent rates by taking into consideration alternate care placements and the supervision and treatment services provided by contracted providers. Please note that the alternate care supervision rate is assessed for the costs of supervision and services provided by the State. Additional charges from the alternate care provider would apply and are discussed in following sections.

The per person daily cost for the community supervision services for SFY 2020 are shown below:

<table>
<thead>
<tr>
<th>Charges for Community Supervision</th>
<th>Dates of Service</th>
<th>7/1/19 to 6/30/20</th>
<th>7/1/20 to 6/30/21</th>
</tr>
</thead>
<tbody>
<tr>
<td>Daily Rate</td>
<td></td>
<td>$97.00</td>
<td>TBD</td>
</tr>
<tr>
<td>Alternate Care Supervision</td>
<td></td>
<td>$225.00</td>
<td>TBD</td>
</tr>
<tr>
<td>Home Supervision</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

1. SFY 2021 community supervision rates will be communicated to counties in a subsequent memo during CY 2020.

Alternate Care Facility Rates

The per person daily cost assessment to counties for care in an alternate care facility, including foster home, treatment foster home, group home, residential care center for children and youth, and transitional living placement shall be an amount equal to the amount the provider charges the Department for that care.

Billing Policies

I. Charges for Youth in Type I Juvenile Correctional Facility Status

Counties will be charged the JCF daily rate for youth placed in JCFs (Copper Lake School, Lincoln Hills School, and the Juvenile Treatment Center at Mendota Mental Health Institute (MJTC)). The county will be billed for each day a youth is:

A. In the JCF on a court placement order;
B. In the JCF on an administrative detention pending revocation;
C. Absent from the JCF receiving special treatment services. The JCF charge will continue until the youth is released to community supervision from the treatment
unit or the JCF, without limitation as to number of days of leave. Examples are youth placed into a medical hospital or a mental health treatment unit (other than MJTC).

D. Temporarily absent from a JCF on an approved leave. There is no state community supervision provided or charged during these absences. Examples are absent for court visit, absent to an approved jail or secure detention, and absent for other "off-grounds" reasons authorized by the Department. If a youth is discharged from the JCF placement while absent, the charge will continue until the Division of Juvenile Corrections is notified by the county.

E. On a trial visit to the youth's home (not an alternate care facility). If the youth is receiving state community supervision while on a trial visit, the home placement daily rate will be charged (please refer to Section II).

II. Charges for Youth under Community Supervision

A. Youth Released to State Community Supervision

A county will be billed a daily rate for supervision each day the state provides supervision for a youth placed by the county. Youth residing at home, foster home, treatment foster home, or in certain transitional living placements will be charged the home supervision daily rate. Youth placed in a residential care center, group home, and certain transitional living placements will be charged the alternate care supervision daily rate.

Community supervision rates are suspended when a youth becomes AWOL from community supervision or is held in secure detention.

Community supervision rates are suspended and a county is billed the JCF rate when a youth is placed temporarily in a JCF.

Any time a youth under community supervision requires placement in an alternate care facility, the county will be billed the additional costs for alternate care services detailed in Section III.

B. Interstate Compact Youth in Other States

Counties with Wisconsin youth residing in other states having their case managed by the state as specified in the Interstate Compact for Juveniles will be billed the alternate care supervision daily rate.

C. Secure Detention

Counties will be directly responsible to pay for secure detention costs for youth on state community supervision. Community supervision rates are suspended when a youth is held in secure detention. Please note, the Serious Juvenile Offender appropriation is authorized to fund state correctional services only. When a SJO youth is held in secure detention, the county remains directly responsible for the costs associated with the youth detained, including transportation.
III. Charges for Youth in an Alternate Care Facility

A. Alternate Care Facilities

As part of community supervision, the state may place the supervised youth into an alternate care facility. The state will charge counties an amount equal to the amount the provider charges the Department for that type of care. Alternate care facility charges are in addition to the supervision rate. Alternate care facility charges include care in:

- Residential Care Centers (RCC), including Type 2;
- Group Homes (GH);
- Treatment Foster Homes (TFH);
- Foster Homes (FH); and
- Transitional Living Placements (Tier 1, Tier 2, Tier 3)²

Any of the alternate care providers may be reimbursed for temporary absences of clients from their programs when a state community supervision staff has approved the absence. No payment for an absence in excess of 14 consecutive days or 14 days within the month will be approved for a facility. Paid absences to alternate care providers will be billed as service days to the counties.

B. Trial Visit to Alternate Care

The county will be billed the applicable alternate care facility charges and the supervision rate for youth on trial visit to an alternate care facility. These rates would not be charged in the case of a youth who will be transferred to county supervision when the county is supervising the trial visit and paying the alternate care provider directly.

IV. Charges for Youth Placed at the Grow Academy

Counties will be charged the JCF daily rate for youth placed at the Grow Academy, regardless of the placement type. Billing policies will be the same as those outlined in Section I, with the following addition:

- Counties will not be charged the daily rate when a Grow Academy youth becomes AWOL or is held in secure detention, unless the Grow Academy is operating at capacity. If the county wishes the Grow Academy to hold a spot for an absent youth, and the Grow Academy is operating at capacity, the county will be charged the daily rate during the absence.

Services Not Charged to Counties

As specified in statute, state correctional services for certain youth are not the financial responsibility of counties.

---

² Transitional Living Placements are further categorized based on the level of service received from the alternate care provider.
The categories of youth for whom direct state payment is made are:

- **Serious Juvenile Offenders** -- Youth adjudicated delinquent for a specific serious felony offense committed on or after July 1, 1996, who are placed by the court in the Serious Juvenile Offender (SJO) Program under s. 938.34 (4h) as a disposition. All state service charges for these youth are paid directly by the Division of Juvenile Corrections through the Serious Juvenile Offender (SJO) appropriation as prescribed in s. 301.26 (4) (cm) Wis. Stats.

- **Wards of the state** -- Youth under the guardianship of the state Department of Children and Families at the time they are adjudicated delinquent [s. 301.26 (4) (c)].

If you have any questions regarding state charges, monthly billing statements, or billing policies, please contact Brooke Richardson at DOCDJCCOBusinessOffice@wisconsin.gov or (608) 240-5911. Counties who are interested in state community supervision services or who have questions on community supervision should contact Tim Reneau-Major, Director, Office of Budget & Programs at (608) 240-5920 or TimothyJ.ReneauMajor@wisconsin.gov.

Cc: Kevin A. Carr, Secretary, DOC
Amy Pechacek, Deputy Secretary, DOC
Shannon Carpenter, Assistant Deputy Secretary, DOC
Emilie Amundson, Secretary, DCF
Jeff Perl, Deputy Secretary, DCF
Danielle Melfi, Assistant Deputy Secretary, DCF
Andrea Palm, Secretary, DHS
Julie Williams Vandijk, Deputy Secretary, DHS
Nicole Safar, Assistant Deputy Secretary, DHS
Wendy Henderson, Administrator, DCF/DSP
Emily Erickson, Director, Bureau of Permanence and Out of Home, DCF/DSP
Shelby McCulley, Director, Bureau of Youth Services, DCF/DSP
Emily Coddington, Section Manager, Bureau of Youth Services, DCF/DSP
John Tuohy, Director, Bureau of Regional Operations, DCF/DES
Greg Van Rybroek, Director, DHS/MJTC
DCF/DCF Area Administrators
DCF/DHS Human Service Area Coordinators
DOC/DJC Management staff
County Youth Aids Contacts
Court-attached juvenile court intake offices
File