Prison Rape Elimination Act (PREA) 2016 Annual Report



DIVISION OF ADULT INSTITUTIONS

DIVISION OF JUVENILE CORRECTIONS



April 2018

Office of the Secretary PREA Office

Inquiries regarding this report may be directed to the PREA Data mailbox:

DOCPREAData@wisconsin.gov

PREA: 2016 Annual Report

Division of Adult Institutions

Division of Juvenile Corrections

Table of Contents

Introduction	<u>3</u>
Definitions	<u>4</u>
Agency Achievements	<u>7</u>
2016 Wisconsin Department of Corrections Data	<u>9</u>
Comparison Data	<u>13</u>
Division of Adult Institutions Facilities Data	<u>17</u>
Wisconsin Correctional Center System	<u>35</u>
Wisconsin Women's Correctional System	<u>49</u>
Wisconsin Resource Center	<u>52</u>
Division of Juvenile Corrections Facilities Data	<u>53</u>
Conclusion	55

Introduction

The Wisconsin Department of Corrections (WI DOC or agency) has a zero tolerance policy for sexual abuse and sexual harassment in all of its confinement facilities. Wisconsin is committed to preventing, detecting and responding to sexual abuse and sexual harassment. This report is an overview of aggregated data; facility and agency achievements; and corrective action within the Department and Division of Adult Institutions as it pertains to the Prison Rape Elimination Act (PREA).

BACKGROUND

The Prison Rape Elimination Act was signed into law in 2003 after unanimous support from Congress. PREA was the first federal law to address sexual abuse in confinement facilities. The law created the National Prison Rape Elimination Commission and charged it with developing standards for the elimination of sexual abuse and sexual harassment in confinement.

The federal PREA standards were published on June 20, 2012, and became effective on August 20, 2012. The standards address sexual abuse and sexual harassment of inmates and youth perpetrated by other inmates or youth or staff, contractors or volunteers. There are four sets of standards which encompass adult prisons and jails, lockups, juvenile facilities, and community confinement facilities.

PURPOSE

The Prison Rape Elimination Act requires that each agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions. The agency shall, then, aggregate the incident-based sexual abuse data at least annually [§115.387(a)(b)]. In addition to the required data, WI DOC compiles data pertaining to sexual harassment allegations.

This report is intended to:

- Identify any problem areas for each facility and the agency;
- Describe corrective action taken on an ongoing basis for each facility and the agency;
- Compare the current year's data and corrective actions to previous year(s); and
- Assess the facility and agency's progress in addressing sexual abuse and sexual harassment.

DEFINITIONS

OFFENDER ON OFFENDER SEXUAL ABUSE

Sexual abuse of an offender (i.e. inmate or youth) by another offender includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- (2) Contact between the mouth and the penis, vulva, or anus;
- (3) Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
- (4) Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

STAFF, CONTRACTOR OR VOLUNTEER ON OFFENDER SEXUAL ABUSE

Sexual abuse of an offender by a staff member, contractor, or volunteer includes any of the following acts, with or without consent of the offender:

- (1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- (2) Contact between the mouth and the penis, vulva, or anus;
- (3) Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- (4) Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- (5) Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- (6) Any attempt, threat, or request by a staff member, contractor, or volunteer to engage in the activities described in paragraphs (1)-(5) of this section;

DEFINITIONS (CONTINUED)

- (7) Any display by a staff member, contractor, or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of an offender; and
- (8) Voyeurism by a staff member, contractor, or volunteer.

Voyeurism by a staff member, contractor, or volunteer means an invasion of privacy of an offender by staff for reasons unrelated to official duties, such as peering at an offender who is using a toilet in their cell to perform bodily functions; requiring an offender to expose their buttocks, genitals, or breasts; or taking images of all or part of an offender's naked body or of an offender performing bodily functions.

STAFF, CONTRACTOR OR VOLUNTEER¹ ON OFFENDER SEXUAL HARASSMENT

Sexual harassment includes:

Repeated verbal comments or gestures of a sexual nature to an offender by a staff member, contractor, or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.

OFFENDER ON OFFENDER SEXUAL HARASSMENT

Sexual harassment includes:

Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one offender directed toward another.

¹ "Staff, contractors and volunteers" are referred to herein as "staff" or "staff members."

DEFINITIONS | CASE DISPOSITIONS

SUBSTANTIATED

An allegation that was investigated and determined to have occurred.

UNSUBSTANTIATED

An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

UNFOUNDED

An allegation that was investigated and determined not to have occurred.

OTHER

An allegation in which the case is under investigation and no disposition has been assigned.

AGENCY ACHIEVEMENTS

The Wisconsin Department of Corrections has been working to prevent, detect and respond to sexual abuse and sexual harassment in confinement for many years; long before the federal standards became effective. Since 2007, WI DOC has employed a full time PREA Director to coordinate and oversee the agency's implementation and compliance efforts. Additionally, each facility has a designated staff member who, in addition to their regular duties, is assigned as the PREA Compliance Manager and is responsible for the compliance efforts of the facility. Each facility has also designated a staff member who, in addition to their regular duties, is assigned as the PREA Victim Services Coordinator. The Victim Services Coordinator is responsible for connecting victims to internal and external emotional support services and monitoring them for retaliation.

Training and technical assistance is fundamental to WI DOC and its PREA Office. For many years, WI DOC has educated staff, contractors and volunteers as well as outside stakeholders, including sexual assault service providers, law enforcement and prosecutors, on PREA and related policy application. The agency provides comprehensive education to inmates and youth on PREA, which includes the distribution of a handbook detailing their rights, strategies to stay safe, a description of reporting methods and support resources. Further, WI DOC has encouraged staff members to participate in the National PREA Resource Center Auditor Trainings; the agency has sponsored the attendance of 23 staff members since the training's inception.

The agency has created multiple methods for staff, inmates and youth to report imminent harm and incidents of sexual abuse and sexual harassment; two of those methods include internal and external reporting hotlines. Following a report of sexual abuse, WI DOC has implemented coordinated response protocols, which includes maintaining evidence preservation kits, developing an integrated allegation and investigation tracking database, and collaborating with outside sexual assault service providers to provide emotional support to victims. All protocols and procedures are consistent with the PREA standards. Each policy is rooted in an effort to prevent, detect and respond to incidents of sexual abuse and sexual harassment.

Finally, as both an affirmation of WI DOC's PREA compliance progress and acknowledgment of its room to grow, the agency implemented a system of internal mock audits to prepare facilities for US Department of Justice (DOJ) audits.

2016 ACHIEVEMENTS

In 2016, Wisconsin Department of Corrections continued to build upon implementation and compliance efforts.

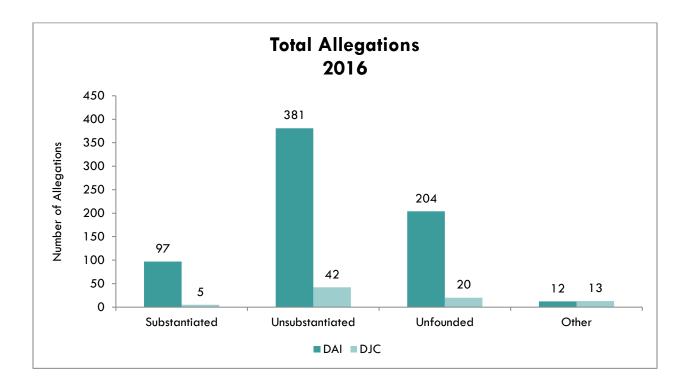
The agency accomplishments of 2016 include:

- Updated Executive Directive 72 [Sexual Abuse and Sexual Harassment in Confinement (PREA)];
- Regularly trained new employees, pre-service staff, youth counselors, agents, investigators and health service staff;
- Developed and implemented an inmate risk screening tool;
- Created a tracking system to ensure safer placements for those at risk of being sexually victimized or sexually abusive;
- Partnered with Wisconsin Coalition Against Sexual Assault (WCASA) and local sexual assault service providers to create a memorandum of understanding template;
- Updated local sexual assault service provider informational resource;
- Facilitated a Sexual Assault Awareness Month activity, which prompted staff and inmates to consider their role in preventing, detecting and responding to sexual abuse and sexual harassment in confinement.
- Participated in a youth circular audit consortium;
- Allowed offenders confidential telephone access to local sexual assault service provider crisis hotlines;
- Established PREA Contracts Committee and revised PREA-related contract language;
- Developed contractor education materials, including education acknowledgment form;
- Hosted a webinar titled "Advocacy in Confinement" with WCASA;
- Continued participation on county-based sexual assault response teams;
- Completed annual Bureau of Justice Statistics Survey of Sexual Victimization;
- Reviewed facility staffing plans, in consultation with PREA Coordinator;
- Transitioned youthful offenders to juvenile facilities to provide sight and sound separation;
 and
- Audited 25 facilities.

TOTAL ALLEGATIONS

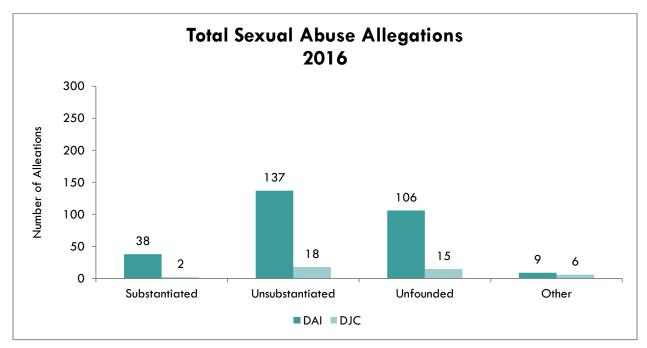
In calendar year 2016 there were 774 (694 DAI, 80 DJC) allegations of sexual abuse or sexual harassment reported, as defined under PREA, within Division of Adult Institutions (DAI) and Division of Juvenile Corrections (DJC). The total number of allegations equates to:

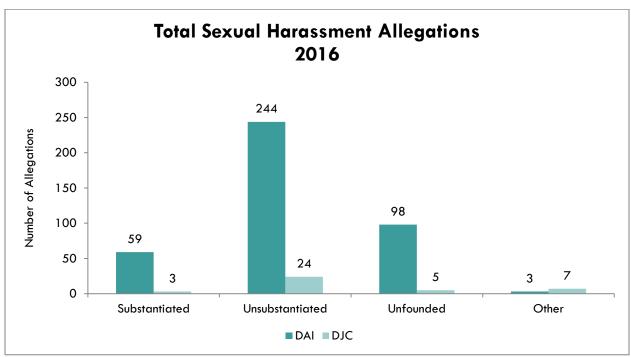
- 102 Substantiated cases (97 DAI, 5 DJC)
- 423 Unsubstantiated cases (381 DAI, 42 DJC)
- 224 Unfounded cases (204 DAI, 20 DJC)
- 25 Other cases (12 DAI, 13 DJC)



SEXUAL ABUSE AND SEXUAL HARASSMENT ALLEGATIONS

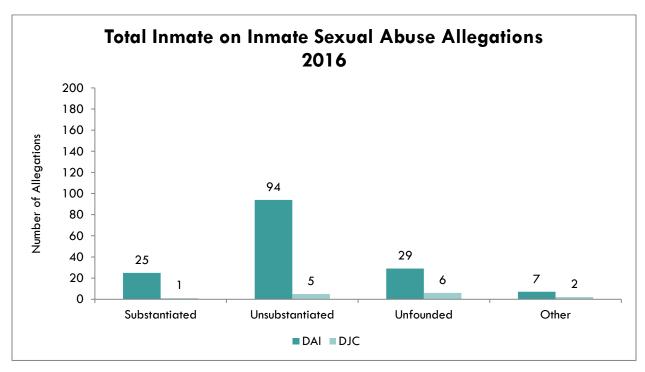
The following two charts illustrate the reported incidents of alleged sexual abuse and alleged sexual harassment, by disposition and division, in 2016.

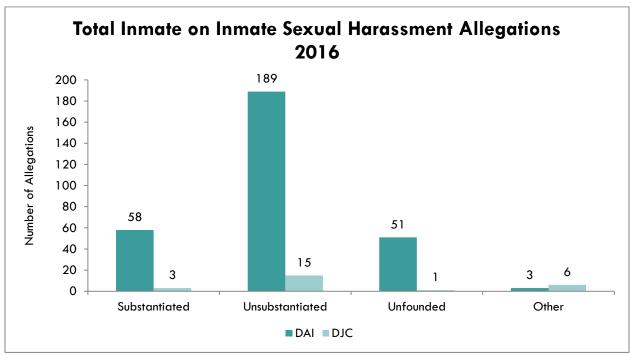




INMATE ON INMATE SEXUAL ABUSE AND SEXUAL HARASSMENT ALLEGATIONS

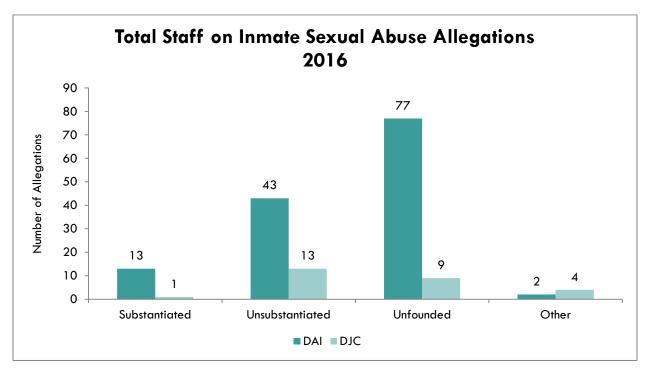
The following two charts illustrate the reported incidents of alleged inmate on inmate sexual abuse and alleged inmate on inmate sexual harassment, by disposition and division, in 2016.

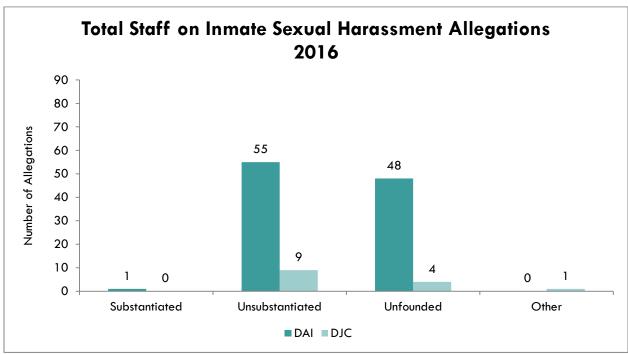




STAFF ON INMATE SEXUAL ABUSE AND SEXUAL HARASSMENT ALLEGATIONS

The following two charts illustrate the reported incidents of alleged staff on inmate sexual abuse and alleged staff on inmate sexual harassment, by disposition and division, in 2016.

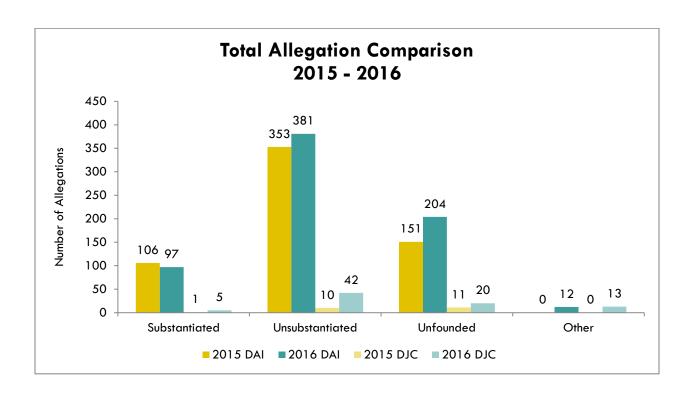




COMPARISON DATA

2016 TO PREVIOUS YEAR ALLEGATIONS OF SEXUAL ABUSE AND SEXUAL HARASSMENT²

The following chart compares the total number of allegations, by disposition and division, of sexual abuse and sexual harassment from 2016 to previous year data.



Changes in Total Allegations (2015-2016)

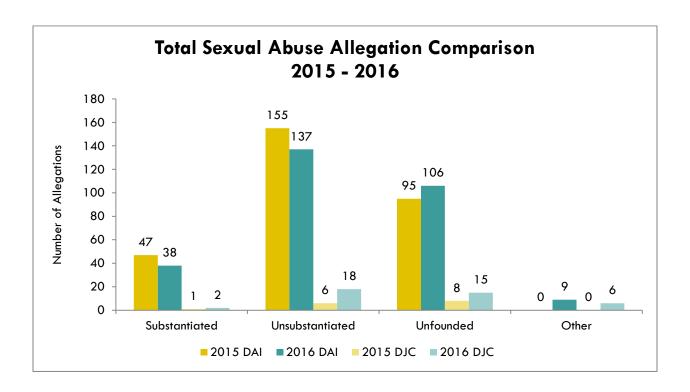
	DAI	DJC
Substantiated	-9	+4
Unsubstantiated	+28	+32
Unfounded	+53	+9
Other	+12	+13

² Please note previous year data (total and by disposition) referenced in this report (pages 13-15) is slightly different than the figures published in the Wisconsin Department of Corrections, Division of Adult Institutions/Division of Juvenile Corrections, Prison Rape Elimination Act, Annual Report, Calendar Year 2015. Ongoing investigations at 2015 year-end have since been closed; these allegations were moved from the "Other" category and given a proper disposition.

COMPARISON DATA

2016 TO PREVIOUS YEAR ALLEGATIONS OF SEXUAL ABUSE

The following chart compares the total number of sexual abuse allegations, by disposition and division, from 2016 to previous year data.



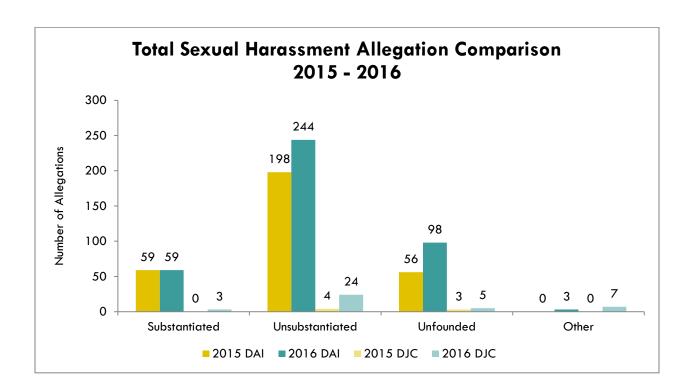
Changes in Total Allegations (2015-2016)

	DAI	DJC
Substantiated	-9	+1
Unsubstantiated	-18	+12
Unfounded	+11	+7
Other	+9	+6

COMPARISON DATA

2016 TO Previous Year Allegations of Sexual Harassment

The following chart compares the total number of sexual harassment allegations, by disposition and division, from 2016 to previous year data.



Changes in Total Allegations (2015-2016)

	DAI	DJC
Substantiated	0	+3
Unsubstantiated	+46	+20
Unfounded	+42	+2
Other	+3	+7

DISCUSSION

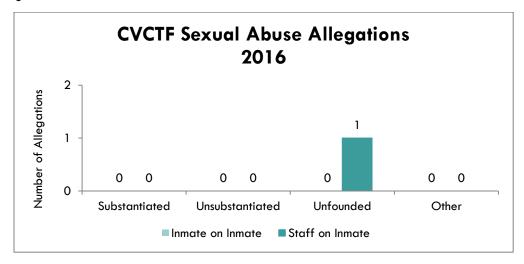
WI DOC hypothesizes that the increase in total allegations from 2015 to 2016 has less to do with actual increases in sexual abuse or sexual harassment incidents and more to do with enhanced inmate education, more accessible reporting methods, timely and thorough investigations and improved supportive services. With increased awareness, feelings of fear or stigmatization towards reporting may slowly be decreasing, thus increasing the level of reporting. The small increase in allegations is a reflection of WI DOC's robust commitment to the Prison Rape Elimination Act and its evolving policies and procedures; it would not be a surprise to see this upward trend continue in the immediate future.

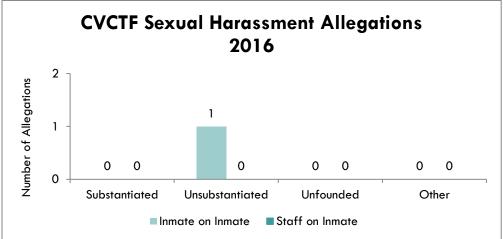
DIVISION OF ADULT INSTITUTIONS FACILITY DATA

The subsequent sections show the total allegations from 2016 of inmate on inmate and staff, contractor or volunteer on inmate sexual abuse and sexual harassment, shown by disposition.

CHIPPEWA VALLEY CORRECTIONAL TREATMENT FACILITY (CVCTF)

The mission of Chippewa Valley Correctional Treatment Facility is to provide minimum custody offenders, and offenders placed there as an alternative to revocation, with specific programming to address their needs in the substance abuse area. This will be accomplished by using a wide range of professionals to delivery specific modules of treatment and by developing a facility-wide culture of reinforcement for positive behavior. Our goal is to facilitate reintegration to the community with a greater chance of succeeding.



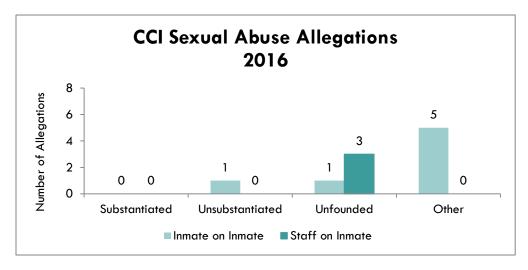


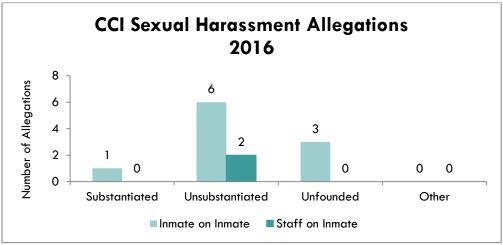
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at CVTCF in 2016 were:

- Implemented a cross-gender announcement procedure;
- Began tracking inmates at risk of victimization and at risk of abusiveness to ensure safer placements;
- Began documenting unannounced rounds;
- Provided transgender and intersex search refresher training;
- Modified camera angles in observation cells; and
- Audited by a USDOJ PREA certified auditor in June 2016.

COLUMBIA CORRECTIONAL INSTITUTION (CCI)

The mission of Columbia Correctional Institution, a maximum security facility, is to protect the public by detaining adult male felons committed by the State Courts to the Department of Corrections and readying men for custody reduction and eventual reintegration into society. Protection of the public is both an immediate and long-range focus, as virtually all inmates will eventually be released. Through a philosophy of strict and constructive treatment, both perspectives are met.



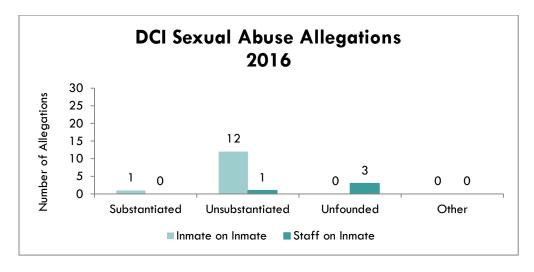


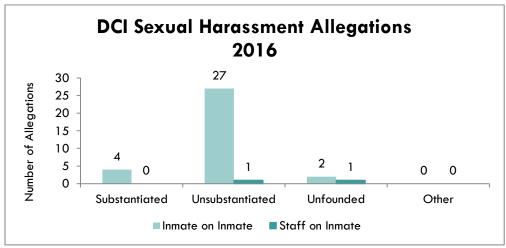
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at CCI in 2016 were:

Audited by a USDOJ PREA certified auditor in June 2016.

DODGE CORRECTIONAL INSTITUTION (DCI)

DCI serves as the central reception center for all adult male inmates sentenced to prison. DCI promotes safe communities and institution safety through humane custodial treatment and supervision of inmates. Staff work collaboratively with staff from the Bureau of Offender Classification and Movement to complete a comprehensive assessment and evaluation of each inmate, determining program needs, custody level and institution placement. Inmates transitioning through DCI participate in an orientation to the WI DOC and begin adjusting to and learning how to navigate a correctional environment. Inmates are supported during their transition into incarceration so that they can move forward into case planning and reintegration.





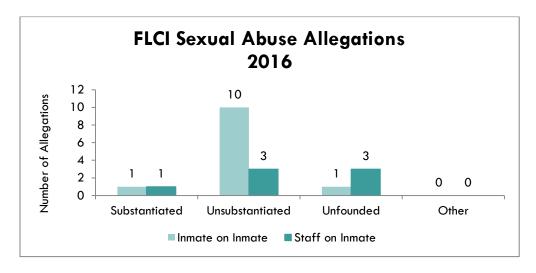
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at DCI in 2016 were:

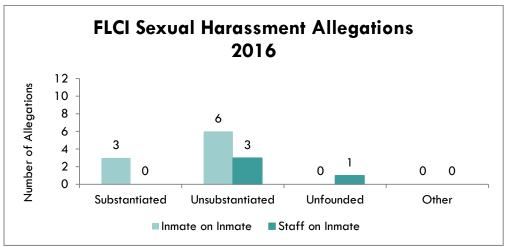
- Updated unannounced round procedure. Unannounced round logbooks placed on each housing unit;
- Modified camera and plain view to obscure toileting area in infirmary and observation cells;
- Created cross-gender announcement policy. Trained all inmates and staff on the new policy;
- Began conducting retaliation monitoring;
- Implemented a system to deliver close-out letters to alleged victims;
- Established a sexual abuse incident review team;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ PREA certified auditor in June 2016.

FOX LAKE CORRECTIONAL INSTITUTION (FLCI)

The basic objectives of Fox Lake Correctional Institution, a medium security facility for adult offenders, are:

The protection of society and rehabilitation of the offender; to provide custody and care of a select group of adult male offenders incarcerated by law from society for a period of time; to create an atmosphere or climate which restores the dignity of the individual and provides optimum opportunity for positive behavioral changes; to introduce, develop and maintain correctional programs that will be treatment oriented to the highest possible degree; and to provide meaningful work and community service opportunities for qualified inmates, aiding their reintegration into society.



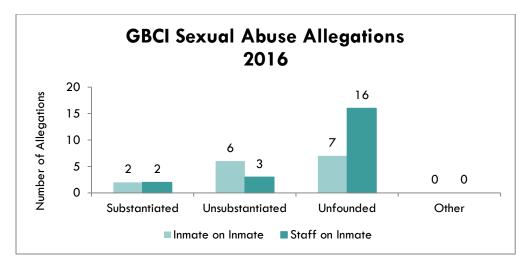


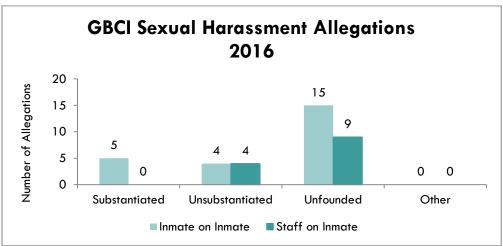
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at FLCI in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ PREA certified auditor in June 2016.

GREEN BAY CORRECTIONAL INSTITUTION (GBCI)

The mission of Green Bay Correctional Institution, a maximum security facility, is to ensure the safety of the public, our staff, and the offenders by operating a safe, secure and humane institution; to provide the offenders with opportunities to participate in meaningful programs and activities; to increase successful reintegration into the community by preparing and guiding offenders in making necessary life changes as well as helping with resources for essential reentry into society.



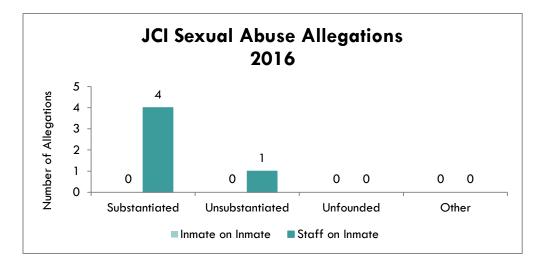


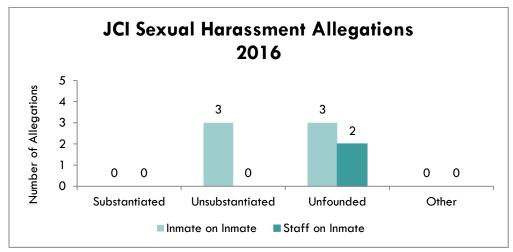
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at GBCI in 2016 were:

- Installed partitions in the outdoor recreation shower to prohibit cross-gender viewing;
- Modified camera and plain view of housing unit showering and dressing areas to prohibit cross-gender viewing;
- Created first responder checklist pocket cards and distributed to staff;
- Installed cross-gender announcing tones;
- Created sexual abuse response team protocol;
- Facility procedures developed for inmate orientation, risk screening, cross-gender announcements, unannounced rounds, sexual abuse incident review;
- Provided orientation to local sexual assault services program;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ PREA certified auditor in July 2016.

JACKSON CORRECTIONAL INSTITUTION (JCI)

The mission of Jackson Correctional Institution, a medium security facility, is to provide for the protection of the public, staff, and offenders while promoting an environment that encourages positive change in their lives.



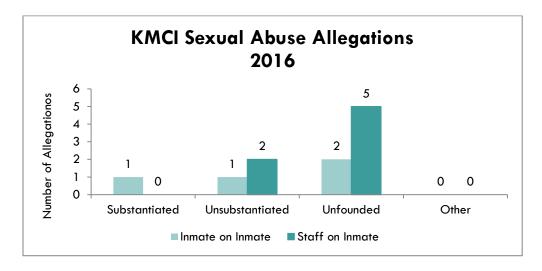


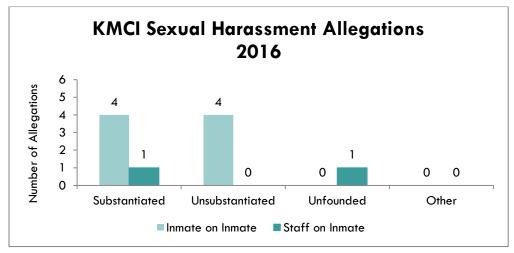
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at JCI in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and.
- Audited by a USDOJ certified PREA auditor in June 2016.

KETTLE MORAINE CORRECTIONAL INSTITUTION (KMCI)

The mission of Kettle Moraine Correctional Institution, a medium security facility, is to ensure public and staff safety, keep inmates in medium custody until such time as they are properly released or transferred; provide for the custodial needs of inmates; motivate inmates to learn and develop skills which will prepare them to adjust to the community; and to work cooperatively within the institution and with the Department and the public and to ensure that health care is provided to inmates and youths at the institution consistent with professional, community, and correctional health care standards.



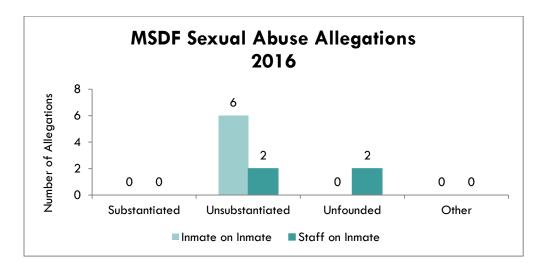


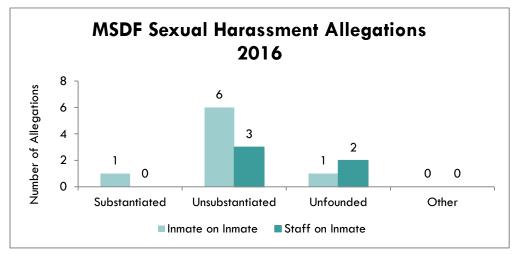
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at KMCI in 2016 were:

- Upgraded monitoring equipment to digital technology;
- Installed additional cameras and camera views;
- Modified physical plant of one housing unit to facilitate better lines of sight;
- Replaced bathroom doors on housing units with windowed doors;
- Planned for additional security enhancements in chapel, school and one housing unit;
- Actively participated in county sexual assault response team meetings;
- Improved communication and collaboration with local sexual assault service provider;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on May 22, 2016.

MILWAUKEE SECURE DETENTION FACILITY (MSDF)

The Milwaukee Secure Detention Facility protects the public by detaining, accountability and programming of adult inmates in a safe and secure institution while remaining committed to the goals of successful reintegration to the community.



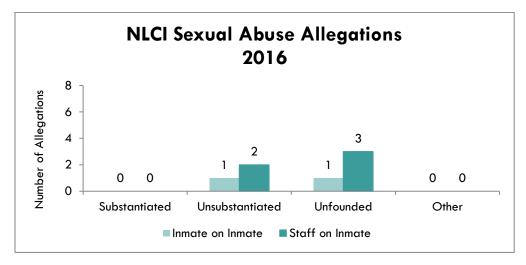


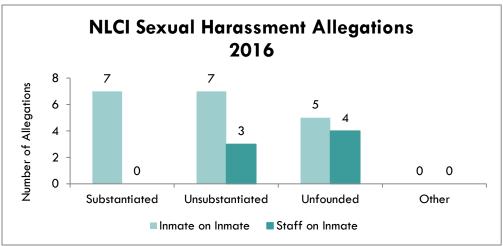
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at MSDF in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in June 2016.

NEW LISBON CORRECTIONAL INSTITUTION (NLCI)

New Lisbon Correctional Institution, a medium security facility, is committed to the safety, security and protection of the public, staff and offenders in a humane and constructive manner. Offenders will be held accountable for their actions and the positive or negative consequences associated with those choices. NLCI encourages offenders to develop goals conducive to positive release planning and reentry into society. NLCI strives to provide offenders with a set of positive behavioral options to enhance their successful reintegration back into society.



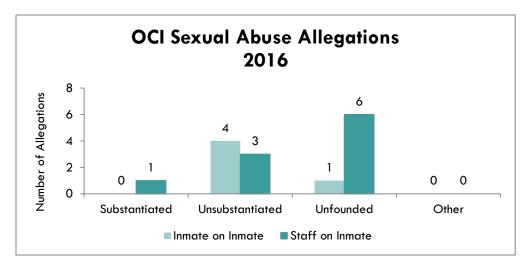


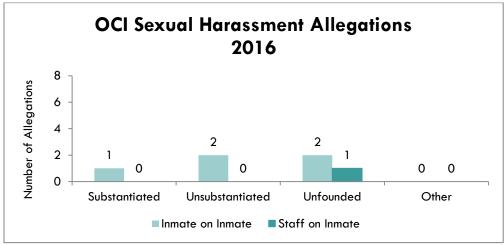
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at NLCI in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on July 8, 2016.

OAKHILL CORRECTIONAL INSTITUTION (OCI)

The mission of Oakhill Correctional Institution is to maintain the safe and secure custody of minimum security offenders in a responsive, supportive, equitable and quality environment. Offenders will be provided opportunities for positive cognitive and behavioral development and progress through proven, cultural-competent programming and treatment. Opportunities also will be provided through fair, consistent and objective staff decision-making and performance.



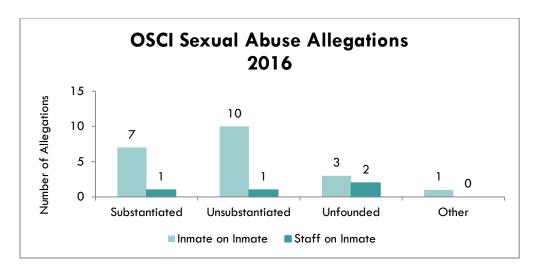


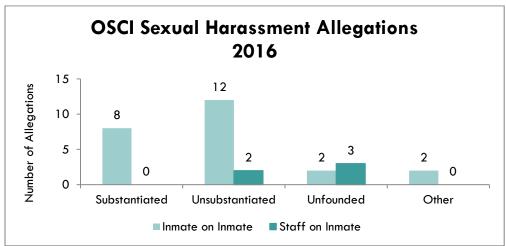
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at OCI in 2016 were:

Audited by a USDOJ certified PREA auditor in May 2016.

OSHKOSH CORRECTIONAL INSTITUTION (OSCI)

The mission of Oshkosh Correctional Institution, a medium security facility, is to protect society from unwarranted acts, both now and in the future, which may be committed by offenders referred to us for the purpose of rehabilitation. The primary way we can fulfill that responsibility, as far as the future is concerned, is through a program of "productive adjustment."



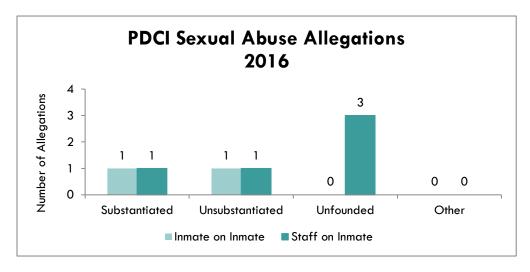


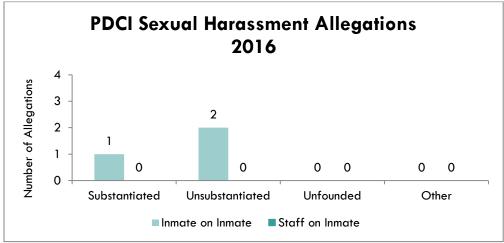
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at OSCI in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in June 2016.

PRAIRIE DU CHIEN CORRECTIONAL INSTITUTION (PDCI)

The Prairie du Chien Correctional Institution is operated as a medium-security facility for adult male offenders. The basic mission and objectives of the institution are to protect the public, our staff and those in our charge; provide opportunities for positive change and success; promote, inform, and educate others about our programs and successes; and partner and collaborate with community service providers and other criminal justice entities.





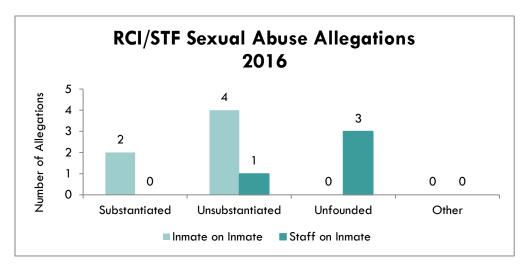
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at PDCI in 2016 were:

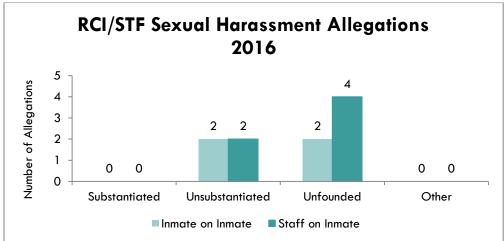
- Installed a cross-gender notification tone and implemented a subsequent procedure;
- Established a sexual abuse incident review team and procedure;
- Installed additional cameras in one housing unit to provide greater coverage;
- Adjusted shower doors in a housing unit to enhance privacy;
- Reinforced the unannounced round procedure and developed an unannounced round documentation log;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in June 2016.

RACINE CORRECTIONAL INSTITUTION (RCI)/STURTEVANT TRANSITIONAL FACILITY (STF)

The Racine Correctional Institution, a medium security facility, shall endeavor to protect society from harmful acts, both now, and into the future, which may be committed by offenders placed in custody for the purposes of confinement and positive change. A desirable way to pursue this mission is through an array of services aimed at the positive development of human learning, growth, and meaningful behavior control.

Sturtevant Transitional Facility operates under the supervision of RCI. The Warden of RCI has overall responsibility for oversight of the facility. STF is designed to provide for better inmate transition to the community by returning them as productive members of society. The facility provides an Anger Management Program, Cognitive Intervention Program, Work Release, Project Crews, Community Service, and acts as a hold facility similar to a county jail.



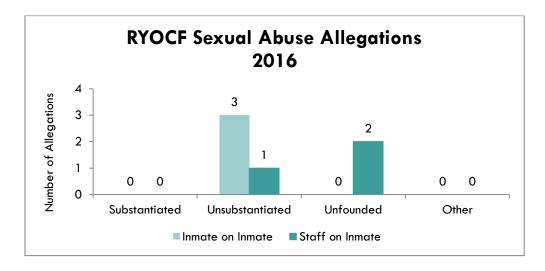


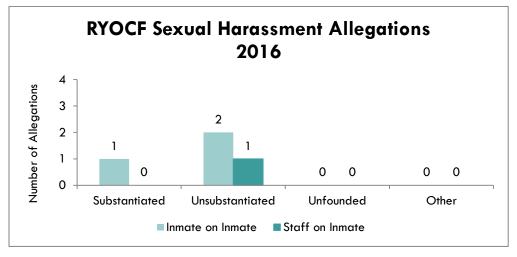
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at RCI/STF in 2016 were:

- Implemented a cross-gender announcement system;
- Instituted monthly PREA investigation review meetings;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in July 2016.

RACINE YOUTHFUL OFFENDER CORRECTIONAL FACILITY (RYOCF)

The mission of the Racine Youthful Offender Correctional Facility is the care and custody of male offenders, ages 15 through 24 who have been committed through the adult courts to the Wisconsin Department of Corrections. In doing this, the institution will provide effective security; meaningful programs; accessible quality health care; a safe environment for staff, offenders, and visitors; a caring environment for offenders; and, an environment fostering positive, professional relationships amongst staff, between staff and offenders, and between the institution and the community. The institution will promote responsibility and learning on the part of the offenders.



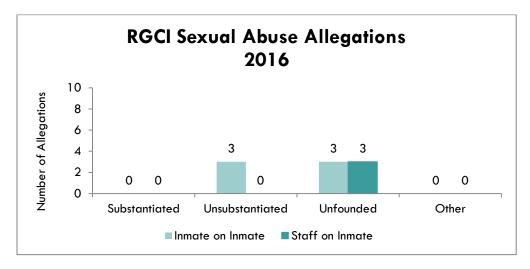


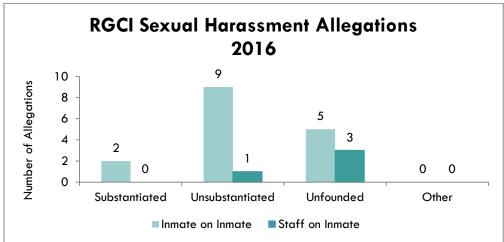
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at RYOCF in 2016 were:

Audited by a USDOJ certified PREA auditor in July 2016.

REDGRANITE CORRECTIONAL INSTITUTION (RGCI)

The mission of the Redgranite Correctional Institution is to maintain secure and safe custody of medium security offenders committed to RGCI while providing these offenders opportunities for cognitive and behavioral development to enhance their future potential as productive members of society.



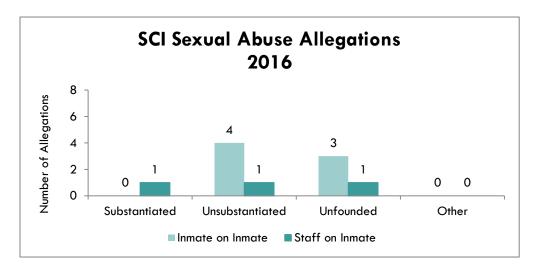


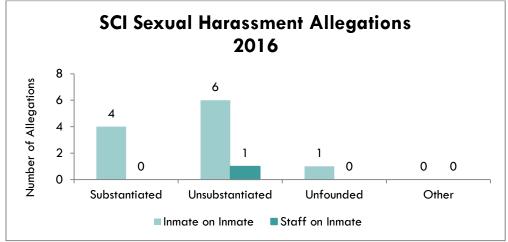
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at RGCI in 2016 were:

- Obscured toileting line of sight in observation cells;
- Purchased additional security cameras to be installed in unit serveries;
- All-staff notification/reminder that all doors must be secured at all times;
- Placed additional reporting and supporting posters in housing units, lobby and visiting areas;
- Continued member of the county sexual assault response team;
- Ongoing review of sexual abuse incidents to recommend operational modifications;
- Looped inmate education video on institution channel;
- Implemented a 30-day screening process;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on May 22, 2016.

STANLEY CORRECTIONAL INSTITUTION (SCI)

The mission of Stanley Correctional Institution is to provide medium security offenders placed in our charge with opportunities for rehabilitation and development that will encourage positive choices in life and will enhance their potential for returning to society as productive members. We will do this while maintaining a secure and safe environment for the public, the staff who work here, and the offenders.



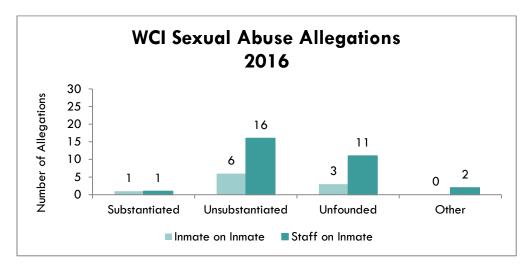


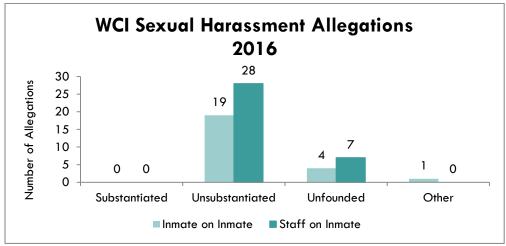
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at SCI in 2016 were:

- Added shower privacy curtains in restrictive housing;
- Installed cross-gender announcement tones in intake and restrictive housing units;
- Requested local law enforcement comply with PREA standards when conducting criminal investigations;
- Began camera upgrade/installation project in housing units;
- Created a lesson plan for staff to identify inmates who might have limited English proficiency or limited reading skills;
- Implemented retaliation monitoring process;
- Fitted housing unit showers with privacy curtains; and
- Audited by a USDOJ certified PREA auditor in June 2016.

WAUPUN CORRECTIONAL INSTITUTION (WCI)

Waupun Correctional Institution, a maximum security facility, provides a safe institution for the public, staff and inmates. WCI also provides inmates a constructive environment which encourages positive growth and offers them the tools they need to reenter society successfully.



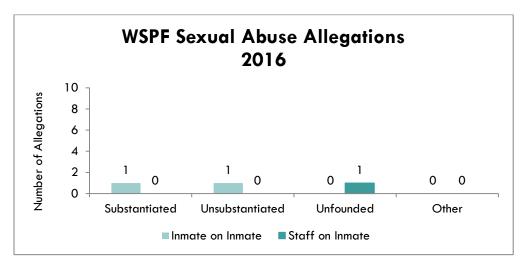


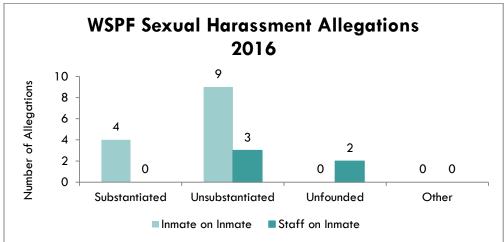
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at WCI in 2016 were:

- Upgrades to physical plant including the remodeling of the food services area;
- Upgrades to electronic monitoring technology including the addition of 97 new cameras throughout facility;
- Installed cross-gender announcement system;
- Addition of lighting and monitoring in laundry area to ensure unobstructed observation;
- Created a separate unannounced round logbook;
- Established a sexual abuse incident review team;
- Updated victim services notification process;
- Posted reporting and supporting posters in common areas;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in June 2016.

WISCONSIN SECURE PROGRAM FACILITY (WSPF)

The Wisconsin Secure Program Facility, Wisconsin's most secure facility, safely and humanely houses, manages and controls inmates who demonstrate serious behavioral problems in other settings. WSPF provides inmates the opportunity to acquire skills needed for their possible integration into less secure correctional environments.





In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at WSPF in 2016 were:

- Physical plant modifications to improve movement and monitoring;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on May 4, 2016.

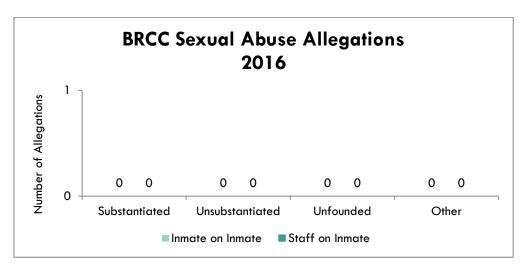
WISCONSIN CORRECTIONAL CENTER SYSTEM (WCCS)

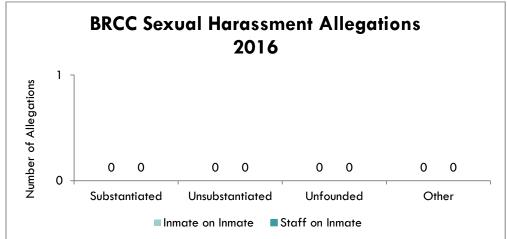
The Wisconsin Correctional Center System is part of the Division of Adult Institutions (DAI). Its minimum-security centers prepare inmates for a safe and successful reintegration into the community.

In addition to the agency efforts described earlier, the PREA compliance-related accomplishments of WCCS in 2016 were:

Updated sexual abuse and sexual harassment response procedure.

BLACK RIVER CORRECTIONAL CENTER (BRCC)

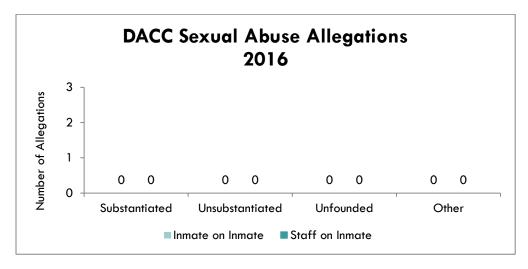


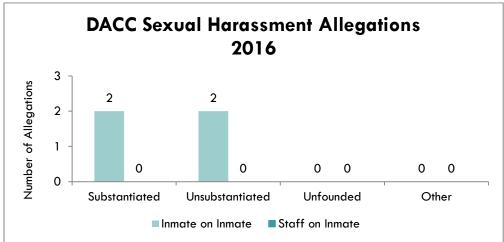


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at BRCC in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on May 5, 2016.

DRUG ABUSE CORRECTIONAL CENTER (DACC)

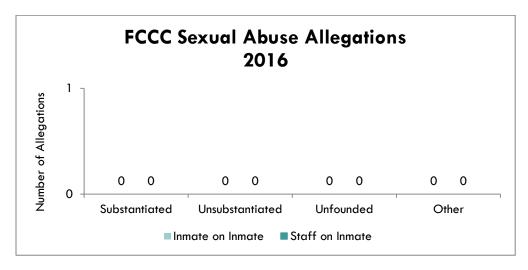


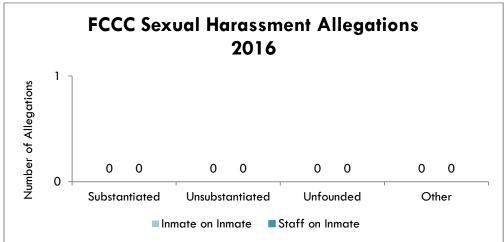


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at DACC in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in May 2016.

FELMERS O. CHANEY CORRECTIONAL CENTER (FCCC)

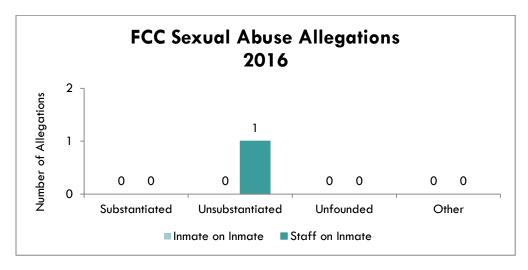


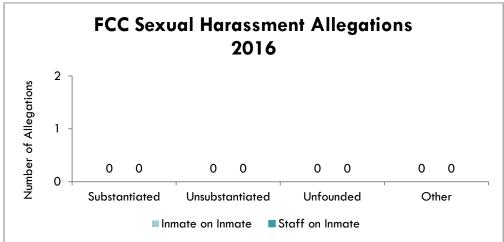


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at FCCC in 2016 were:

- Implemented a procedure to conduct and document unannounced rounds;
- Established a cross-gender announcing procedure;
- Distributed local sexual assault service provider information to inmates;
- Updated coordinated response plan;
- Established sexual assault incident review team;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on April 29, 2016.

FLAMBEAU CORRECTIONAL CENTER (FCC)

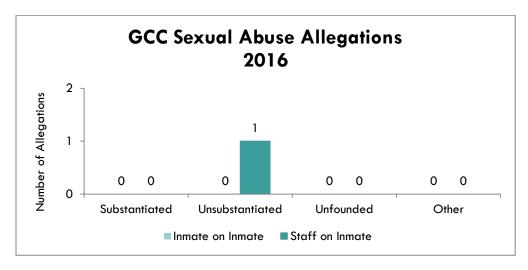


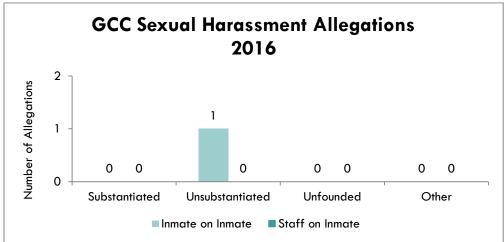


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at FCC in 2016 were:

Audited by a USDOJ certified PREA auditor in May 2016.

GORDON CORRECTIONAL CENTER (GCC)

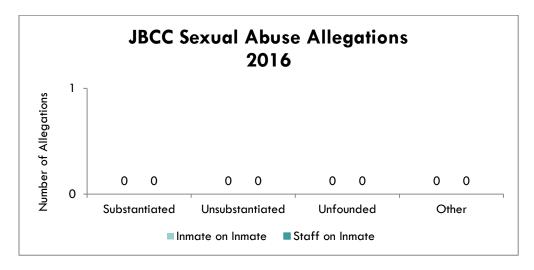


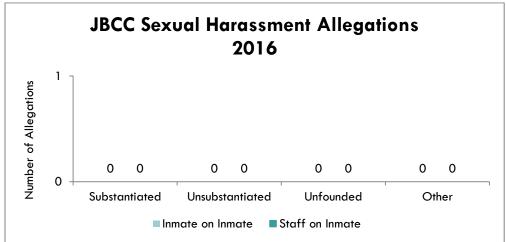


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at GCC in 2016 were:

Audited by a USDOJ certified PREA auditor in the year prior. Met all standards on May 5, 2016.

JOHN C. BURKE CORRECTIONAL CENTER (JBCC)

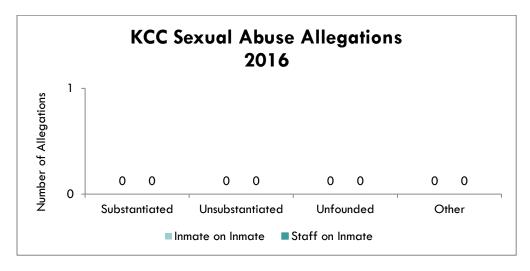


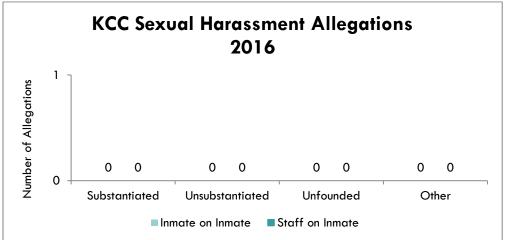


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at JBCC in 2016 were:

- Posted additional PREA posters in inmate spaces;
- Implemented cross-gender announcing policy and procedure;
- Supplemented inmate education with video and written materials; and
- Audited by a USDOJ certified PREA auditor in May 2016.

KENOSHA CORRECTIONAL CENTER (KCC)

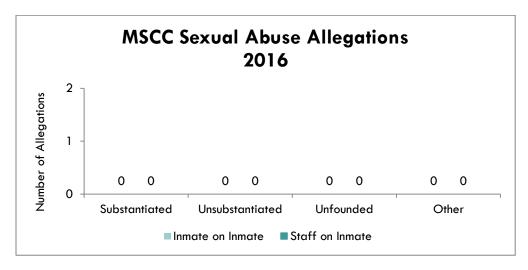


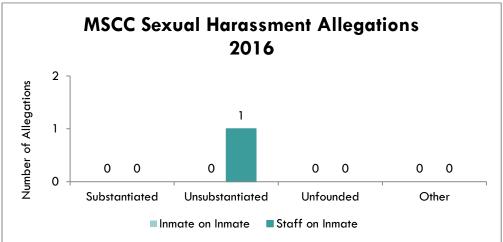


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at KCC in 2016 were:

- Implemented cross-gender announcing policy and procedure;
- Installed partitions between urinals for increased privacy;
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training;
- Maintained sexual abuse evidence preservation/collection kits;
- Ongoing member of the Kenosha County Sexual Response Team; assisted with Response Protocol development;
 signed Protocol; and
- Audited by a USDOJ certified PREA auditor in May 2016.

MARSHALL E. SHERRER CORRECTIONAL CENTER (MSCC)

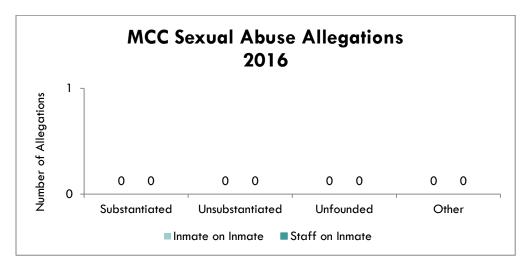


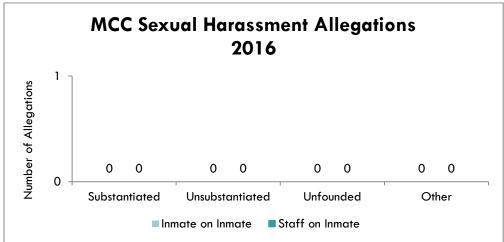


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at MSCC in 2016 were:

Audited by a USDOJ certified PREA auditor in May 2016.

McNaughton Correctional Center (MCC)

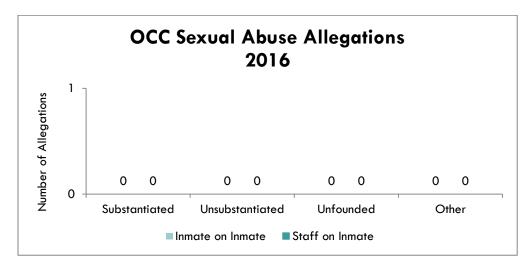


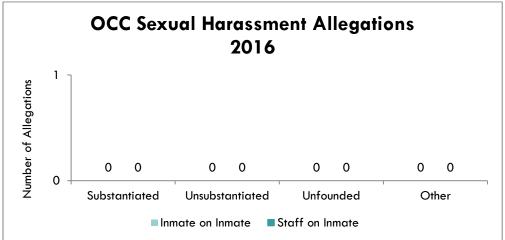


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at MCC in 2016 were:

Audited by a USDOJ certified PREA Auditor the year prior. Met all standards on April 30, 2016.

OREGON CORRECTIONAL CENTER (OCC)

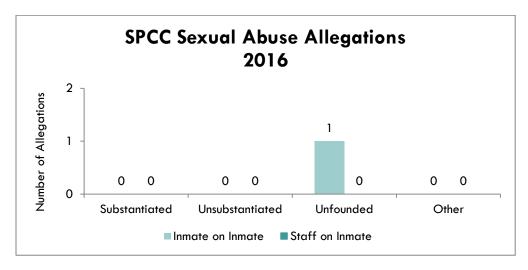


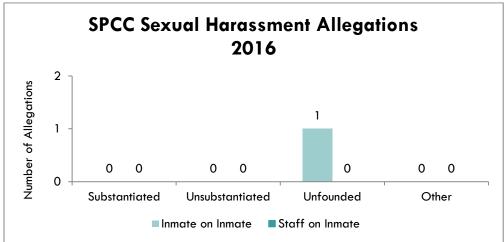


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at OCC in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in May 2016.

SANGER B. POWERS CORRECTIONAL CENTER (SPCC)

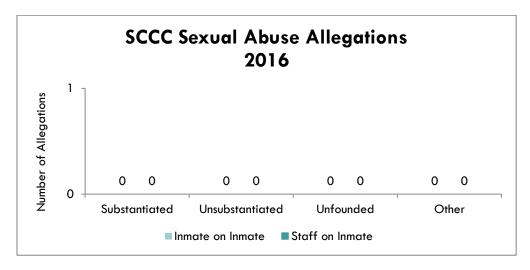


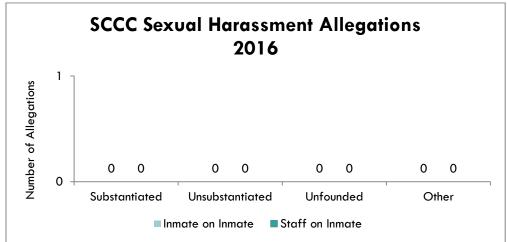


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at SPCC in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA Auditor the year prior. Met all standards on April 30, 2016.

St. CROIX CORRECTIONAL CENTER (SCCC)

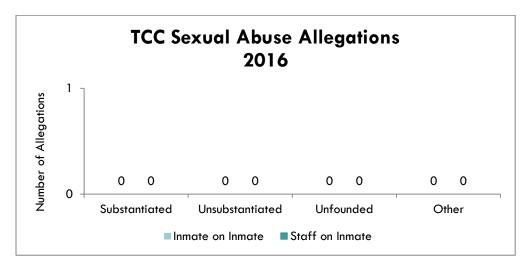


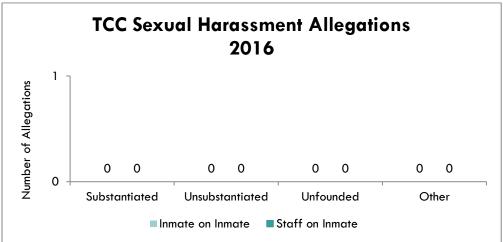


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at SCCC in 2016 were:

- Implemented a staff supervision policy for all inmate movement involving two or more inmates;
- Implemented a staff supervision policy in barracks when one or more inmates are present;
- Installed swinging privacy doors on all shower room entrances;
- Created and distributed a laminated pocket sized response card to all staff;
- Created and distributed a bookmark to all inmates with sexual abuse information and reporting information;
- Developed an orientation for all new arrivals;
- Enhanced PREA education for all new staff during their initial job training;
- Placed PREA posters beside all inmate telephones;
- Installed a cross-gender notification system;
- Signed a MOU with the local sexual assault service provider; and
- Audited by a USDOJ certified PREA Auditor the year prior. Met all standards on May 4, 2016.

THOMPSON CORRECTIONAL CENTER (TCC)

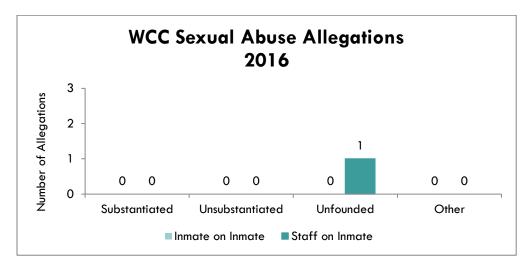


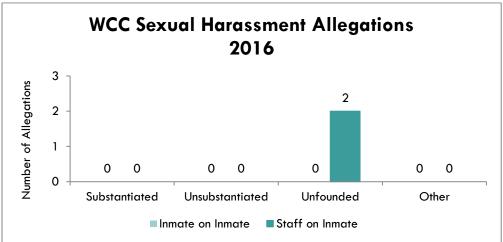


In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at TCC in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA auditor in May 2016.

WINNEBAGO CORRECTIONAL CENTER (WCC)





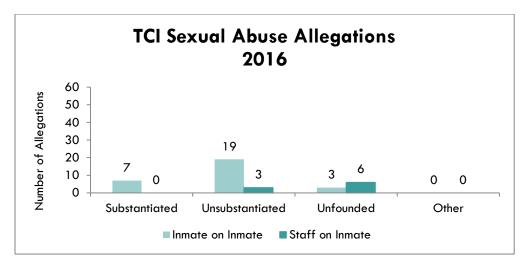
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at WCC in 2016 were:

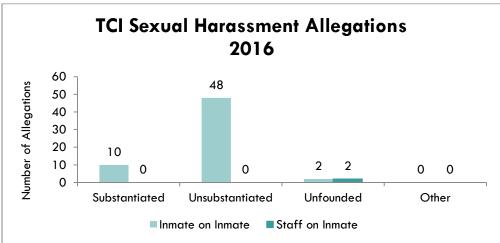
- Adjusted camera positions in select areas;
- Added signage below cross-gender notification light;
- Posted reporting and supporting posters beside inmate telephones;
- Implemented retaliation monitoring system; and
- Audited by a USDOJ certified PREA auditor in May 2016.

WISCONSIN WOMEN'S CORRECTIONAL SYSTEM (WWCS)

TAYCHEEDAH CORRECTIONAL INSTITUTION (TCI)

Taycheedah Correctional Institution is a maximum and medium security facility entrusted with the custody and supervision of the State's incarcerated female offenders.



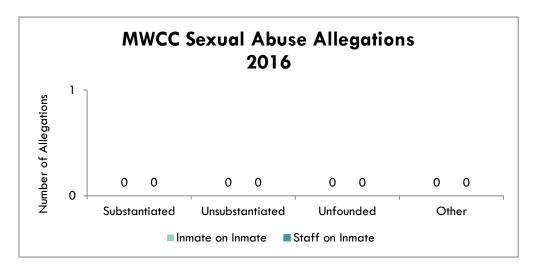


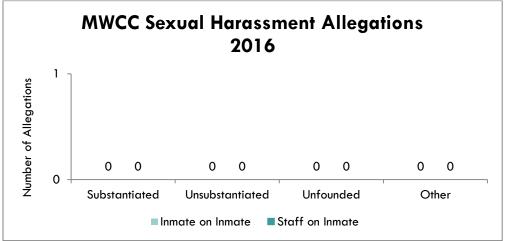
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at TCI in 2016 were:

- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA Auditor the year prior. Met all standards on July 8, 2016.

MILWAUKEE WOMEN'S CORRECTIONAL CENTER (MWCC)

The Milwaukee Women's Correctional Center, a minimum security facility, provides a safe and secure environment offering services and opportunities to women to be educated and to learn viable skills; to work in the community; and to receive treatment in order for them to return to society in a more pro-social manner. The Mission is based on a philosophy of commitment to new ideas and productive change.



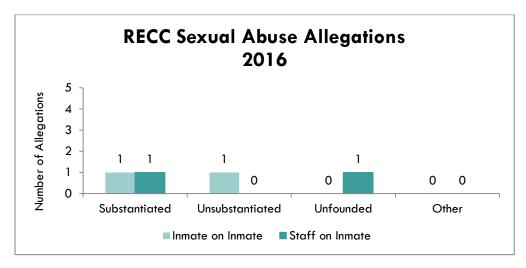


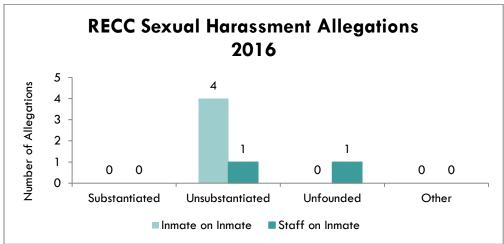
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at MWCC in 2016 were:

Audited by a USDOJ certified PREA Auditor the year prior. Met all standards on April 28, 2016.

ROBERT E. ELLSWORTH CORRECTIONAL CENTER (REECC)

Robert E. Ellsworth Correctional Center, a minimum security facility, strives to provide a safe and secure setting for the surrounding communities and those incarcerated in the center and works to prepare the inmates for reintegration into the community. Inmates are provided skills to allow them an alternative lifestyle to the one that caused their incarceration.





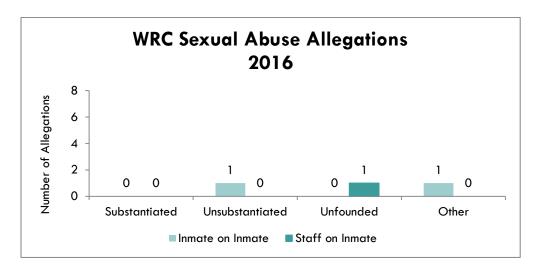
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at REECC in 2016 were:

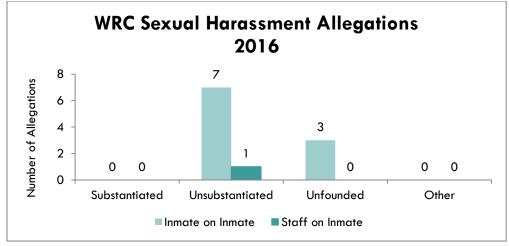
Audited by a USDOJ certified PREA auditor in May 2016.

IN PARTNERSHIP WITH THE WISCONSIN DEPARTMENT OF HEALTH SERVICES

WISCONSIN RESOURCE CENTER (WRC)

The Wisconsin Resource Center is administered by the Wisconsin Department of Health Services in partnership with the Wisconsin Department of Corrections. WRC is a specialized mental health facility established as a prison and operates as a secure treatment center and is managed by the Division of Mental Health and Substance Abuse Services. Inmates are transferred from Wisconsin Department of Corrections Division of Adult Institution prisons for mental health care.





In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at WRC in 2016 were:

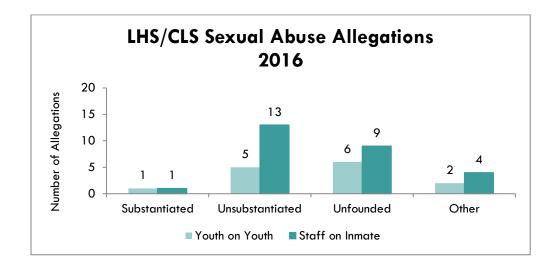
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Prepared facility, staff and inmates for a 2017 PREA audit.

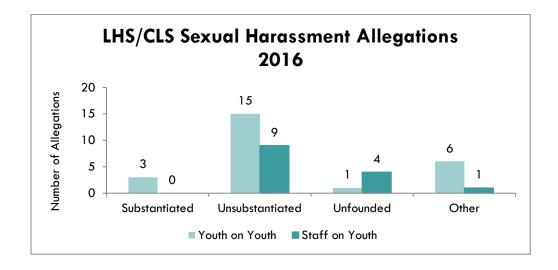
DIVISION OF JUVENILE CORRECTIONS FACILITIES

The mission of the Division of Juvenile Corrections is to promote a juvenile justice system that balances protection of the community, youth accountability and competency building for responsible and productive community living.

LINCOLN HILLS SCHOOL (LHS)/COPPER LAKE SCHOOL (CLS)

Lincoln Hills (for boys) and Copper Lake (for girls) Schools provides community protection and holds youth fully responsible for their behaviors while offering them skill-building opportunities that contribute to victim and community restoration.





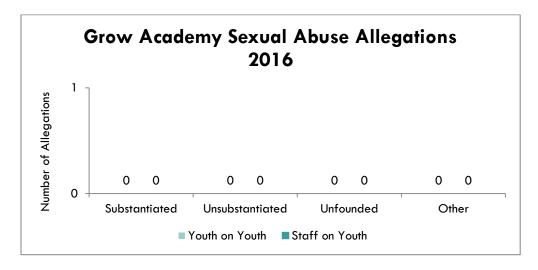
In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at LHS/CLS in 2016 were:

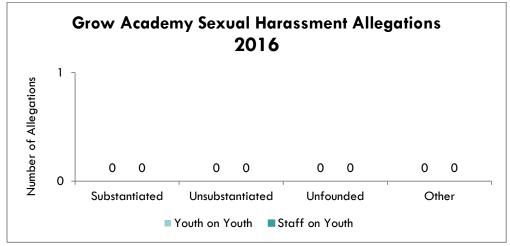
- Sent staff members to receive specialized sexual abuse and sexual harassment investigations training; and
- Audited by a USDOJ certified PREA Auditor the year prior. Met all standards but one on February 19, 2016.

GROW ACADEMY

The Division of Juvenile Corrections (DJC) recognizes the expanding need for out of home placement for delinquent, high school credit deficient youth. The Grow Academy is designed to meet this need by offering an evidence-based, correctional program consisting of an agriculturally-based educational curriculum, community partnerships, and cognitive-behavioral treatment to reduce recidivism among youth.

As an alternative to juvenile incarceration, a direct county commitment, or for youth returning from a Juvenile Correctional placement, the Grow Academy will teach youth the skills to successfully reintegrate into and be productive members of their communities.





In addition to the agency efforts described earlier, the PREA compliance-related accomplishments at Grow Academy in 2016 were:

Audited by a USDOJ PREA certified auditor in May 2016.

CONCLUSION

In 2016, the Wisconsin Department of Corrections made comprehensive strides towards meeting each PREA standard. The Department's summary of annual achievements (page 7) serves as evidence of this effort. Agency and facility solutions alike strengthened the foundation of compliance this year; all of which prepared the department for external PREA audits.

Looking forward, the Department anticipates building on this momentum by:

- Implementing an automated risk screening tool and incompatibility notification;
- Finalizing an integrated investigation tracking database;
- Participating in a multi-state circular auditing consortium;
- Formalizing facility and support service agency partnerships;
- Training additional investigators;
- Implementing a system of staff retaliation monitoring;
- Monitoring contracts for PREA compliance;
- Creating an inmate education video specific to Wisconsin;
- Updating and creating policy where applicable; and
- Providing biennial refresher training to all staff.

These action items, in concert with the Wisconsin Department of Correction's commitment to zero tolerance will improve our ability to prevent, detect, and respond to sexual abuse and sexual harassment in our confinement facilities.

Jon E. Litscher Secretary

Wisconsin Department of Corrections